AUTHORIZATION TO DISCHARGE UNDER THE
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Federal Clean Water Act as amended, 33 U.S.C. §§ 1251 et seq. (the "CWA"),

City of Fall River Sewer Commission, Massachusetts

is authorized to discharge from the facility located at

Fall River Wastewater Treatment Plant
1979 Bay Street
Fall River, MA 02724 **and 18 Combined Sewer Overflow (CSO) Outfalls**

to receiving waters named

Mount Hope Bay Segment 61-06, Class SB – CSO (Wastewater Treatment Plant Outfall 001 and CSO Outfalls # 002, 003, 004, 005, 006, 007 and 008); Taunton River Segment 62-04, Class SB - CSO (CSO Outfalls # 010, 011, 013 and 014); and Quequechan River Segment 61-05, Class B Warm Water Fishery and CSO (CSO Outfalls # 009, 015, 016, 017, 018, 019 and 020)

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein. This 2025 Revised Draft Permit includes the same conditions set forth in the original 2024 Draft Permit (public noticed on February 1, 2024) except as revised with new language in **red bold font** below. **In this second public notice, EPA is soliciting public comments only on these proposed revisions.**

The Towns of Freetown and Westport, Massachusetts and Tiverton, Rhode Island are Co-permittees for: Part I.B, Unauthorized Discharges; Part I.C, Operation and Maintenance of the Treatment and Control Facilities (which include conditions regarding the operation and maintenance of the collection systems owned and operated by the Towns); and Part I.D, Alternate Power Source. The permit number assigned to the Towns for purposes of reporting (using NetDMR through EPA's Central Data Exchange, as specified in Part I.H below) in accordance with the requirements in Parts I.B, I.C, and I.D of this permit are as follows: Freetown, Massachusetts: **MAC010382**; Westport, Massachusetts: **MAC020382**; and Tiverton, Rhode Island, **MAC030382**.

Operation and maintenance of the sewer system shall be in compliance with the General Requirements of Part II and the terms and conditions of Parts I.B, I.C, and I.D of this permit. The Permittee and Co-permittees are severally liable under Parts I.B, I.C, and I.D for their own activities and required reporting under Part I.H with respect to the portions of the collection system that they own or operate. They are not liable for violations of Parts I.B, I.C, and I.D committed by others relative to the portions of the collection system owned and operated by others. Nor are they responsible for any reporting under Part I.H that is required of other Permittees under Parts I.B, I.C, and I.D. The responsible departments for the Co-permittees are:

Town of Freetown Water and Sewer Commission Freetown Town Hall 3 North Main Street P.O. Box 438 Assonet, MA 02702	Town of Westport Westport Town Hall 816 Main Road Westport, MA 02790	Tiverton Wastewater District 400 Fish Road Tiverton, RI 02878

This permit shall become effective on the first day of the calendar month immediately following 60 days after signature. [1]

This permit expires at midnight, five years from the last day of the month preceding the effective date.

This permit supersedes the permit issued on December 7, 2000.

This permit consists of **Part I** including the cover page(s), **Attachment A** (Marine Acute Toxicity Test Procedure and Protocol, July 2012), **Attachment B** (Marine Chronic Toxicity Test Procedure and Protocol, November 2013), **Attachment C** (Reassessment of Technically Based Industrial Discharge Limits), **Attachment D** (NPDES Permit Requirement for Industrial Pretreatment Annual Report); **Attachment E** (PFAS Analyte List); **Attachment F** (Combined Sewer Overflow Outfalls); **Attachment G (List for Pollutant Scans)** and **Part II** (NPDES Part II Standard Conditions, April 2018).

Signed this day of

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Ken Moraff, Director
Water Division
Environmental Protection Agency
Region 1
Boston, MA

[1] Procedures for appealing EPA's Final Permit decision may be found at 40 CFR § 124.19.

PART I

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

1. During the period beginning on the effective date and lasting through the expiration date, the Permittee is authorized to discharge treated effluent through Outfall Serial Number 001 to the Mount Hope Bay. The discharge shall be limited and monitored as specified below; the receiving water and the influent shall be monitored as specified below.

Effluent Characteristic	Effluent Limitation			Monitoring Requirements[1,2,3]	
	Average Monthly	Average Weekly	Maximum Daily	Measurement Frequency	Sample Type[4]
Rolling Average Effluent Flow[5]	30.9 MGD[5]	---	---	Continuous	Recorder
Effluent Flow[5]	Report MGD	---	Report MGD	Continuous	Recorder
BOD_5	30 mg/L 7,730 lb/day	45 mg/L 11,600 lb/day	Report mg/L	5/Week	Composite
BOD_5 Removal[6]	≥ 85 %	---	---	1/Month	Calculation
TSS	30 mg/L 7,730 lb/day	45 mg/L 11,600 lb/day	Report mg/L	5/Week	Composite
TSS Removal[6]	≥ 85 %	---	---	1/Month	Calculation
pH Range[7]	6.5 - 8.5 S.U.			1/Day	Grab
Total Residual Chlorine[8,9]	42.5 µg/L	---	73.7 µg/L	3/Day	Grab
Fecal coliform [8,9]	88 MPN/100 mL	---	260 MPN/ 100 mL	3/Week	Grab
Enterococci [8,9]	35 cfu/100 mL	---	104 cfu/100 mL	1/Week	Grab
Total Recoverable Copper	22 µg/l	---	33 µg/l	2/Month	Composite
Total Recoverable Lead	48.3 µg/l	---	Report µg/l	2/Month	Composite
Ammonia Nitrogen[10] (April 1 – October 31)	17.4 mg/L	---	Report mg/L	1/Month	Composite
Total Kjeldahl Nitrogen[11] (May 1 – October 31) (November 1 – April 30)	Report mg/L Report mg/L	---	Report mg/L Report mg/L	1/Week 1/Month	Composite Composite

Effluent Characteristic	Effluent Limitation			Monitoring Requirements[1,2,3]	
	Average Monthly	**Average Weekly**	**Maximum Daily**	**Measurement Frequency**	**Sample Type[4]**
Nitrate + Nitrite[11] (May 1 – October 31) (November 1 – April 30)	 Report mg/L Report mg/L	---	 Report mg/L Report mg/L	 1/Week 1/Month	 Composite Composite
Total Nitrogen[11]	Report mg/L	---	Report mg/L	1/Month	Calculation
Rolling Seasonal Average Total Nitrogen[12] (May 1 – October 31)	1,289 lb/day	---	---	1/Month	Calculation
PFAS Analytes[13]	---	---	Report ng/L	1/Quarter	Grab
Adsorbable Organic Fluorine[14]	---	---	Report ng/L	1/Quarter	Grab
Whole Effluent Toxicity (WET) Testing[15,16]					
LC_{50}	---	---	≥ 100 %	1/Quarter	Composite
C-NOEC	---	---	≥ 18 %	1/Quarter	Composite
Salinity	---	---	Report ppt	1/Quarter	Composite
Ammonia Nitrogen	---	---	Report mg/L	1/Quarter	Composite
Total Cadmium	---	---	Report mg/L	1/Quarter	Composite
Total Copper	---	---	Report mg/L	1/Quarter	Composite
Total Nickel	---	---	Report mg/L	1/Quarter	Composite
Total Lead	---	---	Report mg/L	1/Quarter	Composite
Total Zinc	---	---	Report mg/L	1/Quarter	Composite
Total Organic Carbon	---	---	Report mg/L	1/Quarter	Composite

Ambient Characteristic[17]	Reporting Requirements			Monitoring Requirements[1,2,3]	
	Average Monthly	Average Weekly	Maximum Daily	Measurement Frequency	Sample Type[4]
Salinity	---	---	Report ppt	1/Quarter	Grab
Ammonia Nitrogen	---	---	Report mg/L	1/Quarter	Grab
Total Cadmium	---	---	Report mg/L	1/Quarter	Grab
Total Copper	---	---	Report mg/L	1/Quarter	Grab
Total Nickel	---	---	Report mg/L	1/Quarter	Grab
Total Lead	---	---	Report mg/L	1/Quarter	Grab
Total Zinc	---	---	Report mg/L	1/Quarter	Grab
Total Organic Carbon	---	---	Report mg/L	1/Quarter	Grab
pH[18]	---	---	Report S.U.	1/Quarter	Grab
Temperature[18]	---	---	Report °C	1/Quarter	Grab

Influent Characteristic	Reporting Requirements			Monitoring Requirements[1,2,3]	
	Average Monthly	Average Weekly	Maximum Daily	Measurement Frequency	Sample Type[4]
BOD_5	Report mg/L	---	---	2/Month	Composite
TSS	Report mg/L	---	---	2/Month	Composite
PFAS Analytes[13]	---	---	Report ng/L	1/Quarter	Grab
Adsorbable Organic Fluorine[14]	---	---	Report ng/L	1/Quarter	Grab

Sludge Characteristic	Reporting Requirements			Monitoring Requirements[1,2,3]	
	Average Monthly	Average Weekly	Maximum Daily	Measurement Frequency	Sample Type[4]
PFAS Analytes[13]	---	---	Report ng/g	1/Quarter	Grab[19]

Footnotes:

1. All samples shall be collected in a manner to yield representative data. A routine sampling program shall be developed in which samples are taken at the same location, same time and same days of the week each month. Occasional deviations from the routine sampling program are allowed, but the reason for the deviation shall be documented as an electronic attachment to the applicable discharge monitoring report. The Permittee shall report the results to the Environmental Protection Agency Region 1 (EPA) and MassDEP ("the State") of any additional testing above that required herein, if testing is in accordance with 40 CFR Part 136.

2. In accordance with 40 CFR § 122.44(i)(1)(iv), the Permittee shall monitor according to sufficiently sensitive test procedures (i.e., methods) approved under 40 CFR Part 136 or required under 40 CFR chapter I, subchapter N or O, for the analysis of pollutants or pollutant parameters (except WET). A method is "sufficiently sensitive" when: 1) The method minimum level (ML) is at or below the level of the effluent limitation established in the permit for the measured pollutant or pollutant parameter; or 2) The method has the lowest ML of the analytical methods approved under 40 CFR Part 136 or required under 40 CFR chapter I, subchapter N or O for the measured pollutant or pollutant parameter. The term "minimum level" refers either to the sample concentration equivalent to the lowest calibration point in a method or a multiple of the method detection limit (MDL), whichever is higher. Minimum levels may be obtained in the following ways: they may be published in a method; they may be based on the lowest acceptable calibration point used by a laboratory; or they may be calculated by multiplying the MDL in a method, or the MDL determined by a laboratory, by a factor.

3. When a parameter is not detected above the ML, the Permittee must report the data qualifier signifying less than the ML for that parameter (e.g., < 50 µg/L, if the ML for a parameter is 50 µg/L). For reporting an average based on a mix of values detected and not detected, assign a value of "0" to all non-detects for that reporting period and report the average of all the results.

4. A "grab" sample is an individual sample collected in a period of less than 15 minutes.

   A "composite" sample is a composite of at least twenty-four (24) grab samples taken during one consecutive 24-hour period, either collected at equal intervals and combined proportional to flow or continuously collected proportional to flow.

5. The limit is a rolling annual average, reported in million gallons per day (MGD), which will be calculated as the arithmetic mean of the monthly average flow for the reporting month and the monthly average flows of the previous eleven months. Also report monthly average and maximum daily flow in MGD.

A bypass of secondary treatment is subject to the requirements of Part II.B.4.and Part II.D.1.e. of this permit. The following information shall be reported as an electronic attachment to each March DMR summarizing each day there was a bypass of secondary treatment for the previous calendar year: date and time of initiation of bypass flow, influent flow at time of initiation (MGD), date and time of termination of bypass flow, influent flow at time of termination (MGD), duration of bypass (hrs), and total volume of bypass flow (MG).

6. The BOD_5 and TSS percent removal requirement does not apply during periods of wet weather. Wet weather is defined, for purposes of this requirement, as any period in which there is greater than 0.1 inches of rain and/or snowmelt.

7. The pH shall be within the specified range at all times. The minimum and maximum pH sample measurement values for the month shall be reported in standard units (S.U.).

   An optional pH study may be conducted by the Permittee at any time before the expiration date of the permit to support a request to expand the pH range to 6.0 S.U. The study must consist of at least 12 months of data collection and be designed based on guidance from MassDEP to verify that the discharge at 6.0 S.U. would not cause or contribute to an excursion of state water quality standards. For guidance on the study, the Permittee may contact MassDEP at massdep.npdes@mass.gov.

   Upon completion of the pH study, the Permittee must submit the results to MassDEP at massdep.npdes@mass.gov for review and approval. If approved, MassDEP will notify EPA that the pH adjustment is allowable, and the pH limit will change to 6.0 S.U. at that time.

8. The Permittee shall minimize the use of chlorine while maintaining adequate bacterial control. Monitoring for total residual chlorine (TRC) is only required for discharges which have been previously chlorinated or which contain residual chlorine. If chlorine is not utilized during a particular monitoring period, TRC monitoring is not necessary and the Permittee may enter “NODI” code 9 (i.e., conditional monitoring) in the relevant discharge monitoring report.

   Chlorination and dechlorination systems shall include an alarm system for indicating system interruptions or malfunctions. Any interruption or malfunction of the chlorine dosing system that may have resulted in levels of chlorine that were inadequate for achieving effective disinfection, or interruptions or malfunctions of the dechlorination system that may have resulted in excessive levels of chlorine in the final effluent shall be reported with the monthly DMRs. The report shall include the date and time of the interruption or malfunction, the nature of the problem, and the estimated amount of time that the reduced levels of chlorine or dechlorination chemicals occurred.

9. The monthly average limits for fecal coliform and enterococci are expressed as a geometric mean. Monitoring shall be conducted concurrently with TRC monitoring, if TRC monitoring is required.

   For samples tested using the Most Probable Number (MPN) method, the units may be expressed as MPN. The units may be expressed as colony forming units (cfu) when using the Membrane Filtration method.

10. See Part I.G.3 for compliance schedule related to ammonia nitrogen.

11. Total Kjeldahl nitrogen and nitrate + nitrite samples shall be collected concurrently. The results of these analyses shall be used to calculate both the concentration and mass loadings of total nitrogen, as follows.

    Total Nitrogen (mg/L) = Total Kjeldahl Nitrogen (mg/L) + Nitrate + Nitrite (mg/L)

    Total Nitrogen (lb/day) = [(average monthly Total Nitrogen (mg/L) * total monthly effluent flow (Millions of Gallons (MG)) / # of days in the month] * 8.34

12. The rolling seasonal total nitrogen limit is an average mass-based limit (lb/day), which shall be reported as a rolling 6-month average from May 1 through October 31. The value will be calculated as the arithmetic mean of the monthly average total nitrogen for the reporting month and the monthly average total nitrogen for the previous 5 months from May through October. Report both the rolling annual average and the monthly average each month.

    See Parts I.G.1 and I.G.2 for compliance schedule and optimization conditions related to nitrogen.

13. Report in nanograms per liter (ng/L) for effluent and influent samples; report nanograms per gram (ng/g) for sludge samples. Until there is an analytical method approved in 40 CFR Part 136 for PFAS, monitoring shall be conducted using Method 1633. Report in NetDMR the results of all PFAS analytes required to be tested in Method 1633, as shown in Attachment E. This reporting requirement for the listed PFAS parameters takes effect the first full calendar quarter following six months after the effective date of the permit.

14. Report in nanograms per liter (ng/L) for effluent and influent samples. Until there is an analytical method approved in 40 CFR Part 136 for Adsorbable Organic Fluorine, monitoring shall be conducted using Method 1621. This reporting requirement takes effect the first full calendar quarter following six months after the effective date of the permit.

15. The Permittee shall conduct acute toxicity tests (LC50) and chronic toxicity tests (C-NOEC) in accordance with test procedures and protocols specified in Attachment A and B of this permit. LC50 and C-NOEC are defined in Part II.E. of this permit. The Permittee shall test the Inland Silverside (*Menidia beryllina)* and the Sea Urchin (*Arbacia punctulata*). Toxicity test samples shall be collected during the same weeks each time of calendar quarters ending March 31st, June 30th, September 30th, and December 31st. The complete report for each toxicity test shall be submitted as an attachment to the DMR submittal which includes the results for that toxicity test.

16. For Part I.A.1., Whole Effluent Toxicity Testing, the Permittee shall conduct the analyses specified in **Attachment A and B**, Part VI. CHEMICAL ANALYSIS for the effluent sample. If toxicity test(s) using the receiving water as diluent show the receiving water to be toxic or unreliable, the Permittee shall follow procedures outlined in **Attachment A and B**, Section IV., DILUTION WATER. Minimum levels and test methods are specified in **Attachment A and B**, Part VI. CHEMICAL ANALYSIS.

17. For Part I.A.1., Ambient Characteristic, the Permittee shall conduct the analyses specified in **Attachment A and B**, Part VI. CHEMICAL ANALYSIS for the receiving water sample collected as part of the WET testing requirements. Such samples shall be taken from the receiving water at a point immediately outside of the permitted discharge's zone of influence at a reasonably accessible location, as specified in **Attachment A and B**. Minimum levels and test methods are specified in **Attachment A and B**, Part VI. CHEMICAL ANALYSIS.

18. A pH and temperature measurement shall be taken of each receiving water sample at the time of collection and the results reported on the appropriate DMR. These pH and temperature measurements are independent from any pH and temperature measurements required by the WET testing protocols.

19. Sludge sampling shall be as representative as possible based on guidance found at https://www.epa.gov/sites/production/files/2018-11/documents/potw-sludge-sampling-guidance-document.pdf.

Part I.A., continued.

~~2. The discharge shall not cause a violation of the water quality standards of the receiving water.~~

~~3. The discharge shall be free from pollutants in concentrations or combinations that, in the receiving water, settle to form objectionable deposits; float as debris, scum or other matter to form nuisances; produce objectionable odor, color, taste or turbidity; or produce undesirable or nuisance species of aquatic life.~~

~~4. The discharge shall be free from pollutants in concentrations or combinations that adversely affect the physical, chemical, or biological nature of the bottom.~~

~~5. The discharge shall not result in pollutants in concentrations or combinations in the receiving water that are toxic to humans, aquatic life or wildlife.~~

~~6. The discharge shall be free from floating, suspended and settleable solids in concentrations or combinations that would impair any use assigned to the receiving water.~~

~~7. The discharge shall be free from oil, grease and petrochemicals that produce a visible film on the surface of the water, impart an oily taste to the water or an oily or other undesirable taste to the edible portions of aquatic life, coat the banks or bottom of the water course, or are deleterious or become toxic to aquatic life.~~

2. The Permittee must provide adequate notice to EPA-Region 1 and the State of the following:

   a. Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to Part 301 or Part 306 of the Clean Water Act if it were directly discharging those pollutants or in a primary industry category (see 40 CFR Part 122 Appendix A as amended) discharging process water; and

   b. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.

   c. For purposes of this paragraph, adequate notice shall include information on:

      (1) The quantity and quality of effluent introduced into the POTW; and

      (2) Any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.

3. Pollutants introduced into the POTW by a non-domestic source (user) shall not pass through the POTW or interfere with the operation or performance of the works.

4. In accordance with 40 CFR § 122.44(j)(1) the Permittee must identify, in terms of character and volume, any Significant Industrial Users (SIUs) discharging into the POTW subject to Pretreatment Standards under section 307(b) of CWA and 40 CFR Part 403. SIUs information shall be updated at a minimum of once per year or at that frequency necessary to ensure that all SIUs are properly permitted and/or controlled. The records shall be maintained and updated as necessary.

B. UNAUTHORIZED DISCHARGES

1. This permit authorizes discharges only from Outfall 001 (as listed in Part I.A.1) and eighteen (18) combined sewer overflow (CSO) outfalls (as listed in Attachment F) in accordance with the terms and conditions of this permit. Discharges of wastewater from any other point sources, including sanitary sewer overflows (SSOs), are not authorized by this permit. The Permittee must provide verbal notification to EPA within 24 hours of becoming aware of any unauthorized discharge and a report within 5 days, in accordance with Part II.D.1.e (24-hour reporting). Providing that it contains the information required in Part II.D.1.e, submission of the MassDEP SSO Reporting Form (described in Part I.B.3 below) may satisfy the requirement for a written report. See Part I.I below for reporting requirements.

2. The Permittee must provide notification to the public on a publicly available website within 24 hours of becoming aware of any of the following unauthorized discharges: (a) any discharge of partially treated wastewater, including blended wastewater; (b) any Sanitary Sewer Overflow that discharges through a wastewater outfall, either directly or indirectly, to a surface water of the Commonwealth; (c) any SSO that flows into a surface water of the Commonwealth and is the result of the sanitary sewer system surcharging under high flow conditions when peak flows cannot be conveyed to a POTW due to capacity constraints; and (d) any SSO that flows into a surface water of the Commonwealth and is the result of a failure of a wastewater pump station or associated force main designed to convey peak flows of one million gallons per day or greater. Such notification shall include the location and description of the discharge; the approximate dates and times the discharge or overflow began, and its duration; and the estimated volume. Fulfilling these requirements does not relieve the Permittee of the responsibility of complying with 314 CMR 16.00.

3. Notification of SSOs to MassDEP shall be made on its SSO Reporting Form (which includes MassDEP Regional Office telephone numbers). The reporting form and instruction for its completion may be found on-line at https://www.mass.gov/how-to/sanitary-sewer-overflowbypassbackup-notification.

C. OPERATION AND MAINTENANCE OF THE TREATMENT AND CONTROL FACILITIES

1. Adaptation Planning

a. *Adaptation Plan*. Within the timeframes described below, the Permittee and Co-permittee(s) shall develop an Adaptation Plan for the Wastewater Treatment System (WWTS) [2] and/or sewer system[3] that they own and operate. Additional information on the procedures and resources to aid permittees in development of the Adaptation Plan is provided on EPA's Region 1 NPDES website at https://www.epa.gov/npdes-permits/npdes-water-permit-program-new-england. The Adaptation Plan shall contain sufficient detail for EPA to evaluate the analyses.

Component 1: Identification of Vulnerable Critical Assets. Within 24 months of the effective date of the permit, the Permittee and Co-permittee(s) shall develop and sign, consistent with the signatory requirements in Part II.D.2 of this Permit, an identification of critical assets[4] and related operations[5] within the WWTS and/or sewer system which they own and operate, as applicable, that are most vulnerable due to major storm and flood events[6] under baseline conditions[7] and under future conditions.[8] This information shall be provided to EPA upon request. For these critical assets and related operations, the Permittee and Co-permittee(s) shall assess the ability of each to function properly in the event of

2 "Wastewater Treatment System" or "WWTS" means any devices and systems used in the storage, treatment, recycling and reclamation of municipal sewage or industrial wastes of a liquid nature. It does not include sewers, pipes and other conveyances to the wastewater treatment facility.
3 "Sewer System" refers to the sewers, pump stations, manholes and other infrastructure use to convey sewage to the wastewater treatment facility from homes or other sources.
4 A "critical asset" is an asset necessary to ensure the safe and continued operation of the WWTS or the sewer system and ensure the forward flow and treatment of wastewater in accordance with the limits set forth in this permit.
5 "Asset related operations" are elements of an asset that enable that asset to function. For example, pumps and power supply enable the operation of a pump station.
6 "Major storm and flood events" refer to instances resulting from major storms such as hurricanes, extreme/heavy precipitation events, and pluvial, fluvial, and flash flood events such as high-water events, storm surge, and high-tide flooding, including flooding caused by sea level change. "Extreme/heavy precipitation" refers to instances during which the amount of rain or snow experienced in a location substantially exceeds what is normal according to location and season.
7 "Baseline conditions" refers to the 100-year flood based on historical records.
8 "Future conditions" refers to projected flood elevations using one of two approaches: a) Climate Informed Science Approach (CISA): The elevation and flood hazard area that result from using the best-available, actionable hydrologic and hydraulic data and methods that integrate current and future changes in flooding based on climate science. These shall include both short term (10-25 years forward-looking) and long term (25-70 years forward-looking) relative to the baseline conditions and must include projections of flooding due to major storm and flood events using federal, state and local data, where available; b) Freeboard Value and 500-year floodplain Approach: The flood elevations that result from adding an additional 2 feet to the 100-year flood elevation for non-critical actions and by adding an additional 3 feet to the 100-year flood elevation for critical actions compared to the flood elevations that result from 500-year flood (the 0.2% -annual-chance flood) and selecting the higher of the two flood elevations.

impacts[9] from major storm and flood events in terms of effluent flow (e.g., bypass, upset or failure), sewer flow (e.g., overflow, inflow and infiltration), and discharges of pollutants (e.g., effluent limit exceedance).

Component 2: Adaptative Measures Assessment.[10] Within 36 months of the effective date of the permit, the Permittee and Co-permittee(s) shall develop and sign, consistent with the signatory requirements in Part II.D.2 of this Permit, an assessment of adaptive measures,[11] and/or, if appropriate, the combinations of adaptative measures that minimize the impact of future conditions on the critical assets and related operations of the WWTS and/or sewer system(s). This information shall be provided to EPA upon request. The Permittee and Co-permittee(s) shall identify the critical assets and related operations at the highest risk of not functioning properly under such conditions and, for those, select the most effective adaptation measures that will ensure proper operation of the highest risk critical assets and the system as a whole.

C*omponent 3: Implementation and Maintenance Schedule.* Within 48 months of the effective date of the permit, the Permittee and Co-permittee(s) shall submit to EPA a proposed schedule for implementation and maintenance of adaptive measures. The Implementation and Maintenance Schedule shall summarize the general types of significant risks[12] identified in Component 1, including the methodology and data used to derive future conditions[13] used in the analysis and describe the adaptive measures taken (or planned) to minimize those risks from the impact of major storm and flood events for each of the critical assets and related operations of the WWTS and the sewer system and how those adaptive measures will be maintained, including the rationale for either implementing or not implementing each adaptive measure that was assessed and an evaluation of how each adaptive measure taken (or planned) will be

9 "Impacts" refers to a strong effect on an asset and/or asset-related operation that may include destruction, damage or ineffective operation of the asset and/or asset operation. Impacts may be economic, environmental, or public health related.
10 The Permittee and Co-permittee(s) may complete this component using EPA's Climate Resilience Evaluation and Awareness Tool (CREAT) Risk Assessment Application for Water Utilities, found on EPA's website Creating Resilient Water Utilities (CRWU) (https://www.epa.gov/crwu), or methodology that provides comparable analysis.
11 "Adaptive Measures" refers to physical infrastructure or actions and strategies that a utility can use to protect their assets and mitigate the impacts of threats. They may include but are not limited to: building or modifying infrastructure, utilization of models (including but not limited to: flood, sea-level rise and storm surge, sewer/collection system, system performance), monitoring and inspecting (including but not limited to: flood control, infrastructure, treatment) and repair/retrofit.
12 In light of security concerns posed by the public release of information regarding vulnerabilities to wastewater infrastructure, the Permittee shall provide information only at a level of generality that indicates the overall nature of the vulnerability but omitting specific information regarding such vulnerability that could pose a security risk.
13 See footnote 8.

funded.

b. *Credit for Prior Assessment(s) Completed by Permittee* and/or Co-permittee(s). If the Permittee and/or Co-permittee(s) have undertaken assessment(s) that were completed within 5 years of the effective date of this permit, or is [are] currently undertaking an assessment that address some or all of the Adaptation Plan components, such prior assessment(s) undertaken by the Permittee and/or Co-permittee(s) may be used (as long as the reporting time frames (set forth in Part I.C.1.a) and the signatory requirements (set forth in Part II.D.2 of this permit) are met) in satisfaction of some or all of these components, as long as the Permittee and/or Co-permittee(s) explains how its prior assessments specifically meet the requirements set forth in this permit and how the Permittee and/or Co-permittee(s) will address any permit requirements that have not been addressed in its prior or ongoing assessment(s).

c. *Adaptation Plan Progress Report*. The Permittee and Co-permittee(s) shall submit an Adaptation Plan Progress Report on the Adaptation Plan for the prior calendar year that documents progress made toward completing the Adaptation Plan and, following its completion, any progress made toward implementation of adaptive measures, and any changes to the WWTF or other assets that may impact the current risk assessment. The first Adaptation Progress Report is due the first March 31 following completion of the Identification of Critical Vulnerable Assets (*Component 1*) and shall be included with the annual report required in Part I.C.3 below each year thereafter. The Adaptation Plan shall be revised if on- or off-site structures are added, removed, or otherwise significantly changed in any way that will impact the vulnerability of the WWTS or sewer system.

2. Sewer System

Operation and maintenance (O&M) of the sewer system shall be in compliance with 40 CFR § 122.41 (d) and (e) and the terms and conditions of the Part II Standard Conditions, B. Operation and Maintenance of Pollution Controls which is attached to this Permit. The Permittee and Co-permittee(s) shall complete the following activities for the collection system which it owns:

a. Maintenance Staff

The Permittee and Co-permittee(s) shall provide an adequate staff to carry out the operation, maintenance, repair, and testing functions required to ensure compliance with the terms and conditions of this permit. Provisions to meet this requirement shall be described in the Sewer System O&M Plan required pursuant to Part I.C.2.e. below.

b. Preventive Maintenance Program

The Permittee and Co-permittee(s) shall maintain an ongoing preventive maintenance program to prevent overflows and bypasses caused by malfunctions or failures of the sewer system infrastructure. The program shall include an inspection program designed to identify all potential and actual unauthorized discharges. Plans and programs to meet this requirement shall be described in the Sewer System O&M Plan required pursuant to Part I.C.2.e. below.

c. Infiltration/Inflow

The Permittee and Co-permittee(s) shall control infiltration and inflow (I/I) into the sewer system as necessary to prevent high flow related unauthorized discharges from their collection systems and high flow related violations of the wastewater treatment plant's effluent limitations. Plans and programs to control I/I shall be described in the Sewer System O&M Plan required pursuant to Part I.C.2.e. below.

d. Sewer System Mapping

The Permittee shall maintain a map of the sewer collection system it owns. Within 30 months of the effective date of the permit, the Co-permittee(s) shall prepare a map of the sewer collection system it owns. The map shall be on a street basemap of the community, with sufficient detail and at a scale to allow easy interpretation. The sewer system information shown on the map shall be based on current conditions and shall be kept up-to-date and available for review by federal, state, or local agencies. If any items listed below, such as the location of all outfalls, are not fully documented, the Permittee and Co-permittee(s) must clearly identify each component of the dataset that is incomplete, as well as the date of the last update of the mapping product. Such map(s) shall include, but not be limited to the following:

(1) All sanitary sewer lines and related manholes;

(2) All combined sewer lines, related manholes, and catch basins;

(3) All combined sewer regulators and any known or suspected connections between the sanitary sewer and storm drain systems (e.g. combination manholes);

(4) All outfalls, including the treatment plant outfall(s), CSOs, and any known or suspected SSOs, including stormwater outfalls that are connected to combination manholes;

(5) All pump stations and force mains;

(6) The wastewater treatment facility(ies);

(7) All surface waters (labeled);

(8) Other major appurtenances such as inverted siphons and air release valves;

(9) A numbering system which uniquely identifies manholes, catch basins, overflow points, regulators and outfalls;

(10) Interconnections with collection systems owned by other entities;

(11) The scale and a north arrow; and

(12) The pipe diameter, date of installation, type of material, distance between manholes, and the direction of flow.

e. Sewer System Operation and Maintenance Plan

The Permittee shall continue to implement a *Sewer System Operation and Maintenance Plan* for the portion of the system it owns. Within 24 months, the Co-permittee(s) shall prepare and submit a *Sewer System Operation and Maintenance Plan* for the portion of the system it owns. The Plan shall be available for review by federal, state and local agencies as requested. The Plan shall include:

(1) A description of the collection system management goals, staffing, information management, and legal authorities;

(2) A description of the collection system and the overall condition of the collection system including a list of all pump stations and a description of recent studies and construction activities; and

(3) A preventive maintenance and monitoring program for the collection system;

(4) Description of sufficient staffing necessary to properly operate and maintain the sanitary sewer collection system and how the operation and maintenance program is staffed;

(5) Description of funding, the source(s) of funding and provisions for funding sufficient for implementing the plan;

(6) Identification of known and suspected overflows and back-ups, including manholes. A description of the cause of the identified overflows and back-

ups, corrective actions taken, and a plan for addressing the overflows and back-ups consistent with the requirements of this permit;

(7) A description of the Permittee's programs for preventing I/I related effluent violations and all unauthorized discharges of wastewater, including overflows and by-passes and the ongoing program to identify and remove sources of I/I. The program shall include an inflow identification and control program that focuses on the disconnection and redirection of illegal sump pumps and roof down spouts;

(8) An educational public outreach program for all aspects of I/I control, particularly private inflow; and

(9) An Overflow Emergency Response Plan to protect public health from overflows and unanticipated bypasses or upsets that exceed any effluent limitation in the permit.

3. Annual Reporting Requirement

The Permittee and Co-permittee(s) shall submit a summary report of activities related to the implementation of its O&M Plans during the previous calendar year. The report shall be submitted to EPA and the State annually by March 31 (for the Co-permittee(s), the annual report shall begin the first March 31 following 24 months from the effective date of the permit). The summary report shall, at a minimum, include:

a. A description of the staffing levels maintained during the year;

b. A map and a description of inspection and maintenance activities conducted and corrective actions taken during the previous year;

c. Expenditures for any collection system maintenance activities and corrective actions taken during the previous year;

d. A map with areas identified for investigation/action in the coming year;

e. A summary of unauthorized discharges during the past year and their causes and a report of any corrective actions taken as a result of the unauthorized discharges reported pursuant to the Unauthorized Discharges section of this permit;

f. If the average annual flow in the previous calendar year exceeded 80 percent of the facility's 30.9 MGD design flow (24.7 MGD), or there have been capacity related overflows, the report shall include:

(1) Plans for further potential flow increases describing how the Permittee will

maintain compliance with the flow limit and all other effluent limitations and conditions; and

(2) A calculation of the maximum daily, weekly, and monthly infiltration and the maximum daily, weekly, and monthly inflow for the reporting year.

g. The Adaptation Plan Progress Report described in Part I.C.1.c above (beginning the first March 31 following 24 months from the effective date of the permit).

D. ALTERNATE POWER SOURCE

In order to maintain compliance with the terms and conditions of this permit, the Permittee and Co-permittee(s) shall provide an alternative power source(s) sufficient to operate the portion of the publicly owned treatment works it owns and operates, as defined in Part II.E.1 of this permit.

E. INDUSTRIAL USERS AND PRETREATMENT PROGRAM

1. Legal Authority

The Permittee has been delegated primary responsibility for enforcing against discharges prohibited by 40 CFR 403.5 and applying and enforcing any national Pretreatment Standards established by the United States Environmental Protection Agency in accordance with Section 307 (b) and (c) of The Clean Water Act (Act), as amended by The Water Quality Act (WQA), of 1987.

The Permittee shall operate an industrial pretreatment program in accordance with the General Pretreatment Regulations found in 40 CFR Part 403 and the approved pretreatment program submitted by the Permittee. The pretreatment program was approved on September 28, 1983, and has subsequently incorporated substantial modifications as approved by EPA. The approved pretreatment program, and any approved modifications thereto, is hereby incorporated by reference and shall be implemented in a manner consistent with the following procedures, as required by 40 CFR Part 403.

The Permittee must have or develop a legally enforceable municipal code or rules and regulations to authorize or enable the POTW to apply and enforce the requirements of Sections 307(b) and (c) and 402(b)(8) and (9) of the Act and comply with the requirements of § 403.8(f)(1). At a minimum, this legal authority shall enable the POTW to:

a. Deny or condition new or increased contributions of pollutants, or changes in the nature of pollutants, to the POTW by Industrial Users where such contributions do not meet applicable Pretreatment Standards and Requirements or where such contributions would cause the POTW to violate its NPDES permit;

b. Require compliance with applicable Pretreatment Standards and Requirements

by Industrial Users;

c. Control through Permit, order, or similar means, the contribution to the POTW by each Industrial User to ensure compliance with applicable Pretreatment Standards and Requirements. In the case of Industrial Users this control shall be achieved through permits or equivalent control mechanism identified as significant under § 403.3(v), as required by § 403.8(f)(1)(iii);

d. Require (a) the development of a compliance schedule by each Industrial User for the installation of technology required to meet applicable Pretreatment Standards and Requirements and (b) the submission of all notices and self-monitoring reports from Industrial Users as are necessary to assess and assure compliance by Industrial Users with Pretreatment Standards and Requirements, including but not limited to the reports required in § 403.12;

e. Carry out all inspection, surveillance and monitoring procedures necessary to determine, independent of information supplied by Industrial Users, compliance or noncompliance with applicable Pretreatment Standards and Requirements by Industrial Users. At a minimum, all significant industrial users shall be sampled and inspected at the frequency established in the approved IPP, but in no case less than once per year, and with adequate maintenance of records, Representatives of the POTW shall be authorized to enter any premises of any Industrial User in which a Discharge source or treatment system is located or in which records are required to be kept under § 403.12(o) to assure compliance with Pretreatment Standards. Such authority shall be at least as extensive as the authority provided under section 308 of the Act;

f. Obtain remedies for noncompliance by any Industrial User with any Pretreatment Standard and Requirement. All POTW's shall be able to seek injunctive relief for noncompliance by Industrial Users with Pretreatment Standards and Requirements. All POTWs shall also have authority to seek or assess civil or criminal penalties in at least the amount of $1,000 a day for each violation by Industrial Users of Pretreatment Standards and Requirements in accordance with § 403.8(f)(1)(vii)(A); and

g. Comply with the confidentiality requirements set forth in § 403.14.

2. Implementation Requirements

The Permittee shall operate a pretreatment program in accordance with the General Pretreatment Regulations found in 40 CFR Part 403 and with the legal authorities, policies, procedures, and financial provisions of the approved Pretreatment program submitted by the Permittee. The approved Pretreatment program, and any approved modifications

thereto, is hereby incorporated by reference and shall be implemented in a manner consistent with the following procedures, as required by 40 CFR Part 403:

a. In accordance with 40 CFR § 122.44(j)(1), Identify, in terms of character and volume of pollutants contributed from Industrial Users discharging into the POTW subject to Pretreatment Standards under section 307(b) of CWA and 40 CFR Part 403.

b. The Permittee must notify these identified Industrial Users of applicable Pretreatment Standards and any applicable requirements in accordance with 40 CFR § 403.8(f)(2)(iii). Pursuant to 40 CFR § 403.8(f)(6), prepare and maintain a list of significant industrial users and identify the criteria in 40 CFR § 403.3(v)(1) applicable to each industrial user.

c. The Permittee must carry out inspection procedures and randomly sample and analyze the effluent from Industrial Users and conduct surveillance activities in accordance with 40 CFR § 403.8(f)(2)(v), which will determine independent of information supplied by the industrial user, whether the industrial user is in compliance with the Pretreatment Standards. At a minimum, all significant industrial users shall be sampled and inspected at the frequency established in the approved IPP but in no case less than once per year and maintain adequate records.

d. The Permittee shall receive and analyze self-monitoring reports and other notices submitted by Industrial Users in accordance with the self-monitoring requirements in 40 CFR § 403.12; This must include timely and appropriate reviews of industrial user reports and notifications to identify all violations of the user's permit, the local ordinance, and federal pretreatment standards and requirements.

e. The Permittee shall evaluate whether each SIU needs a plan to control Slug Discharges in accordance with 40 CFR § 403.8(f)(2)(vi). SIUs must be evaluated within 1 year of being designated an SIU. If required, the Permittee shall require the SIU to prepare or update, and implement a slug prevention plan that contains at least the minimum required elements in 40 CFR § 403.8(f)(2)(vi)(A-D) and incorporate the slug control requirements into the SIU’s control mechanism;

f. Pursuant to 40 CFR § 403.8(f)(2)(vii), the Permittee shall investigate instances of non-compliance with Pretreatment Standards and requirements indicated in required reports and notices or indicated by analysis, inspection, and surveillance activities.

g. The Permittee shall publish, at least annually, in a newspaper or newspapers of general circulation that provides meaningful public notice within the jurisdiction(s) served by the POTW, a list of all non-domestic users which, at any time in the previous 12 months, were in significant noncompliance as defined in 40 CFR § 403.8 (f)(2)(viii).

h. The Permittee shall provide sufficient resources and qualified personnel to implement its Pretreatment program in accordance with 40 CFR § 403.8(f)(3);

i. The Permittee shall enforce all applicable Pretreatment Standards and requirements and obtain remedies for noncompliance by any industrial user. The Permittee shall develop, implement, and maintain an enforcement response plan in accordance with 40 CFR § 403.8(f)(5); and

j. Pursuant to 40 CFR § 403.8(g), the Permittee that chooses to receive electronic documents must satisfy the requirements of 40 CFR Part 3 – (Electronic reporting).

3. Local Limit Development

a. The Permittee shall develop, continually maintain, and enforce, as necessary, local limits to implement the general and specific prohibitions in 40 CFR § 403.5(c)(1) which prohibit the introduction of any pollutant(s) which cause pass through or interference and the introduction of specific pollutants to the waste treatment system from any source of non-domestic discharge.

b. The Permittee shall develop and enforce specific effluent limits (local limits) for Industrial User(s), and all other users, as appropriate, which together with appropriate changes in the POTW Treatment Plant's Facilities or operation, are necessary to ensure continued compliance with the POTW's NPDES permit or sludge use or disposal practices. Specific local limits shall not be developed and enforced without individual notice to persons or groups who have requested such notice and an opportunity to respond. Within 90 days of the effective date of the permit, the Permittee shall prepare and submit a written technical evaluation to EPA analyzing the need to revise local limits. As part of this evaluation, the Permittee shall assess how the POTW performs with respect to influent and effluent of pollutants, water quality concerns, sludge quality, sludge processing concerns/inhibition, biomonitoring results, activated sludge inhibition, worker health and safety and collection system concerns. In preparing this evaluation, the Permittee shall complete and submit the attached form (see Attachment C – Reassessment of Technically Based Industrial Discharge Limits) with the technical evaluation to assist in determining whether existing local limits need to be revised. Justifications and conclusions should be based on actual plant data if available and should be included in the report. Should the

evaluation reveal the need to revise local limits, the Permittee shall complete the revisions within 120 days of notification by EPA and submit the revisions to EPA for approval. The Permittee shall carry out the local limits revisions in accordance with EPA's Local Limit Development Guidance (July 2004).

4. Notification Requirements

a. The Permittee must notify EPA of any new introductions or any substantial change in pollutants from any Industrial User within sixty (60) days following the introduction or change, as required in 40 CFR 122.42(b)(1-3). Such notice must identify:

(1) Any new introduction of pollutants from an Industrial User which would be subject to Sections 301, 306, and 307 of the Act if it were directly discharging those pollutants; or

(2) Any substantial change in the volume or character of pollutants being discharged by any Industrial User;

(3) For the purposes of this section, adequate notice shall include information on:

i. The identity of the Industrial User;
ii. The nature and concentration of pollutants in the discharge and the average and maximum flow of the discharge; and
iii. Any anticipated impact of the change on the quantity or quality of effluent to be discharged from or biosolids produced at such POTW.

b. The Permittee must notify EPA as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required when:

(1) The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source pursuant to 40 CFR § 122.29 (b);

(2) The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged; or

(3) The alteration or addition results in a significant change in the Permittee's sludge use or disposal practices.

c. The Permittee must notify EPA if the POTW modifies or intends to modify its Pretreatment Program.

d. The Permittee must notify EPA of any instance of pass through or interference, known or suspected to be related to a discharge from an Industrial User. The notification shall be attached to the DMR submitted EPA and shall describe the incident, including the date, time, length, cause, and the steps taken by the Permittee and Industrial User to address the incident.

e. The Permittee shall notify all Industrial Users of the users' obligations to comply with applicable requirements under Subtitles C and D of the Resource Conservation and Recovery Act (RCRA) and that Industrial Users shall certify that it has a program in place to reduce the volume and toxicity of hazardous wastes generated to the degree it has determined to be economically practical as well as their obligation to notify the EPA Regional Waste Management Division Director, in writing of any discharge into the POTW of a substance, which, if otherwise disposed of, would be a hazardous waste under 40 CFR Part 261. Such notification must include:

(1) the name of the hazardous waste as set forth in 40 CFR Part 261;

(2) the EPA hazardous waste number; and

(3) the type of discharge (continuous, batch, or other).

5. Annual Report Requirements

The Permittee shall provide EPA with a hard copy annual report that briefly describes the POTW's program activities, including activities of all participating agencies, if more than one jurisdiction is involved in the local program. The report required by this section shall be submitted no later than one year after approval of the POTW's Pretreatment Program, and at least annually thereafter. The report must include, at a minimum, the applicable required data in Appendix A to 40 CFR Part 127, a summary of changes to the POTW's pretreatment program that have not been previously reported to EPA, and any other relevant information requested by EPA. Beginning on December 21, 2025 all annual reports submitted in compliance with this section must be submitted electronically by the POTW Pretreatment Program to EPA or initial recipient, as defined in 40 CFR § 127.2(b). Electronic submittals shall be in compliance with this section and 40 CFR Part 3 (including, in all cases, subpart D to Part 3), 40 CFR § 122.22(e), and 40 CFR Part 127 (Part 127 is not intended to undo existing requirements for electronic reporting). Prior to this date, and independent of 40 CFR Part 127, EPA may also require POTW Pretreatment Programs to electronically submit annual reports under this section if specified by a particular permit or if required to do so by state law.

The Permittee shall provide EPA with an annual report describing the Permittee's pretreatment program activities for the twelve (12) month period ending 60 days prior to

the due date in accordance with 40 CFR § 403.12(i). The annual report shall be consistent with the format described in Attachment D (NPDES Permit Requirement for Industrial Pretreatment Annual Report) of this permit and shall be submitted by **October 31** of each year.

6. Beginning the first full calendar year after the effective date of the permit, the Permittee shall commence annual sampling of the following types of industrial discharges into the POTW:

    - Commercial Car Washes
    - Platers/Metal Finishers
    - Paper and Packaging Manufacturers
    - Tanneries and Leather/Fabric/Carpet Treaters
    - Manufacturers of Parts with Polytetrafluoroethylene (PTFE) or teflon type coatings (*e.g.*, bearings)
    - Landfill Leachate
    - Centralized Waste Treaters
    - Known or Suspected PFAS Contaminated Sites
    - Fire Fighting Training Facilities
    - Airports
    - Any Other Known or Expected Sources of PFAS

    Sampling shall be conducted using Method 1633 for the PFAS analytes listed in Attachment E. The industrial discharges sampled, and the sampling results shall be summarized and included in the annual report (see Part I.E.5).

F. SLUDGE CONDITIONS

1. The Permittee shall comply with all existing federal and state laws and regulations that apply to sewage sludge use and disposal practices, including EPA regulations promulgated at 40 CFR § 503, which prescribe "Standards for the Use or Disposal of Sewage Sludge" pursuant to § 405(d) of the CWA, 33 U.S.C. § 1345(d).

2. If both state and federal requirements apply to the Permittee's sludge use and/or disposal practices, the Permittee shall comply with the more stringent of the applicable requirements.

3. The requirements and technical standards of 40 CFR Part 503 apply to the following sludge use or disposal practices:

    a. Land application - the use of sewage sludge to condition or fertilize the soil

    b. Surface disposal - the placement of sewage sludge in a sludge only landfill

c. Sewage sludge incineration in a sludge only incinerator

4. The requirements of 40 CFR Part 503 do not apply to facilities which dispose of sludge in a municipal solid waste landfill. 40 CFR § 503.4. These requirements also do not apply to facilities which do not use or dispose of sewage sludge during the life of the permit but rather treat the sludge (e.g., lagoons, reed beds), or are otherwise excluded under 40 CFR § 503.6.

5. The 40 CFR Part 503 requirements include the following elements:

   a. General requirements

   b. Pollutant limitations

   c. Operational Standards (pathogen reduction requirements and vector attraction reduction requirements)

   d. Management practices

   e. Record keeping

   f. Monitoring

   g. Reporting

   Which of the 40 CFR Part 503 requirements apply to the Permittee will depend upon the use or disposal practice followed and upon the quality of material produced by a facility. The EPA Region 1 guidance document, "EPA Region 1 - NPDES Permit Sludge Compliance Guidance" (November 4, 1999), may be used by the Permittee to assist it in determining the applicable requirements.

6. The sludge shall be monitored for pollutant concentrations (all Part 503 methods) and pathogen reduction and vector attraction reduction (land application and surface disposal) at the following frequency. This frequency is based upon the volume of sewage sludge generated at the facility in dry metric tons per year, as follows:

less than 290	1/ year
290 to less than 1,500	1 /quarter
1,500 to less than 15,000	6 /year
15,000 +	1 /month

   Sampling of the sewage sludge shall use the procedures detailed in 40 CFR § 503.8.

7. Under 40 CFR § 503.9(r), the Permittee is a "person who prepares sewage sludge" because it "is … the person who generates sewage sludge during the treatment of domestic sewage

in a treatment works ….” If the Permittee contracts with another “person who prepares sewage sludge” under 40 CFR § 503.9(r) – i.e., with “a person who derives a material from sewage sludge” – for use or disposal of the sludge, then compliance with Part 503 requirements is the responsibility of the contractor engaged for that purpose. If the Permittee does not engage a “person who prepares sewage sludge,” as defined in 40 CFR § 503.9(r), for use or disposal, then the Permittee remains responsible to ensure that the applicable requirements in Part 503 are met. 40 CFR § 503.7. If the ultimate use or disposal method is land application, the Permittee is responsible for providing the person receiving the sludge with notice and necessary information to comply with the requirements of 40 CFR § 503 Subpart B.

8. The Permittee shall submit an annual report containing the information specified in the 40 CFR Part 503 requirements (§ 503.18 (land application), § 503.28 (surface disposal), or § 503.48 (incineration)) by February 19 (see also “EPA Region 1 - NPDES Permit Sludge Compliance Guidance”). Reports shall be submitted electronically using EPA’s Electronic Reporting tool (“NeT”) (see “Reporting Requirements” section below).

G. SPECIAL CONDITIONS

1. The rolling seasonal average nitrogen limit of 1,289 lb/day will be subject to the following compliance schedule.

    a. Within one year of the effective date of the permit, the Permittee shall investigate alternative operational approaches to reduce year-round nitrogen discharges using its existing equipment and implement operational changes as appropriate to optimize nitrogen removal at the existing facility until the facility upgrade is completed. A report describing the optimization investigation and including a schedule for implementing any recommended actions shall be submitted with the first annual report.

    b. Within one year of the effective date of the permit, the Permittee shall evaluate and identify appropriate treatment process upgrades necessary to meet the new total nitrogen permit limit.

    c. Within two years of the effective date of the permit, the Permittee shall complete design of the facility improvements required to achieve the new total nitrogen permit limit.

    d. Within three years of the effective date of the permit, the Permittee shall initiate construction of the facility improvements required to achieve the new total nitrogen permit limit.

    e. Within four years of the effective date of the permit, the Permittee shall substantially complete construction of the facility improvements required to achieve

the new total nitrogen permit limit.

f. Within five years of the effective date of the permit, the Permittee shall optimize nitrogen removal of the upgraded facility to achieve the new rolling seasonal average total nitrogen permit limit (in accordance with Part I.G.2.a below). The new rolling seasonal average total nitrogen permit limit shall go into effect five years from the effective date of the permit.

The Permittee shall provide an annual report to EPA and MassDEP regarding the status of the facility upgrade and compliance with this schedule, to be submitted as an electronic attachment to the DMR at each deadline described above.

2. The Permittee shall optimize the facility to remove nitrogen as specified below.

a. Concurrently with Part I.G.1.f above, the Permittee shall complete an evaluation of alternative methods of operating the wastewater treatment facility to optimize the removal of nitrogen in order to minimize the annual average mass discharge of total nitrogen. The methods to be evaluated include, but are not limited to, operational changes designed to enhance nitrification (seasonal and year-round), incorporation of anoxic zones, septage receiving policies and procedures, and side stream management.

During the months of November to April, all available treatment equipment in place at the facility shall be operated (unless equal or better performance can be achieved in a reduced operational mode) but the addition of a carbon source (that may be necessary in order to meet the total nitrogen limit during the months of May to October) is not required.

Within five years of the effective date of the permit, the Permittee shall submit a report to EPA and the State documenting this evaluation and presenting a description of recommended operational changes and shall begin to implement these recommended operational changes in order to minimize the year-round discharge loading of nitrogen.

b. The Permittee shall submit an annual report to EPA and the State, by February 1st of each year, that summarizes activities related to optimizing nitrogen removal efficiencies, documents the annual nitrogen discharge load from the facility, and tracks trends relative to the previous calendar year and the previous five (5) calendar years. If, in any year, the treatment facility discharges of TN on an average annual basis have increased, the annual report shall include a detailed explanation of the reasons why TN discharges have increased, including any changes in influent flows/loads and any operational changes. The report shall include all supporting

data.

3. Ammonia Nitrogen Compliance Schedule

   The ammonia nitrogen limit will be subject to the same compliance schedule specified in Part I.G.1 described above. During the compliance schedule, the Permittee shall monitor and report the concentration of ammonia nitrogen in the effluent as specified in Part I.A.1 above.

H. COMBINED SEWER OVERFLOWS

1. During wet weather (including snowmelt), the Permittee is authorized to discharge storm water/wastewater from the following CSO outfalls: 002, 003, 004, 005, 006, 007, 008, 009, 010, 011, 013, 014, 015, 016, 017, 018, 019 and 020 (See Attachment B of this Permit).

2. The effluent discharged from these CSOs is subject to the following limitations:

   a. The discharges shall receive treatment at a level providing Best Practicable Control Technology Currently Available ("BPT"), Best Conventional Pollutant Control Technology ("BCT") to control and abate conventional pollutants and Best Available Technology Economically Achievable (BAT) to control and abate non-conventional and toxic pollutants. The EPA has made a Best Professional Judgment ("BPJ") determination that BPT, BCT, and BAT for combined sewer overflow ("CSO") control includes the implementation of Nine Minimum Controls ("NMC") specified below. These Nine Minimum Controls and the Nine Minimum Controls Minimum Implementation Levels which are detailed further in Part I.H.3. are requirements of this permit.

      (1) Proper operation and regular maintenance programs for the sewer system and the combined sewer overflows;

      (2) Maximum use of the collection system for storage;

      (3) Review and modification of the pretreatment program to assure CSO impacts are minimized;

      (4) Maximization of flow to the POTW for treatment;

      (5) Prohibition of dry weather overflows from CSOs;

      (6) Control of solid and floatable materials in CSOs;

      (7) Pollution prevention programs that focus on contaminant reduction activities;

(8) Public notification to ensure that the public receives adequate notification of CSO occurrences and impacts;

(9) Monitoring to effectively characterize CSO impacts and the efficacy of CSO controls.

b. ~~**The discharges shall not cause or contribute to violations of federal or state Water Quality Standards.**~~

The discharge shall not cause a change in color or odor or result in visible floating materials, grease, oil, scum, or foam in the receiving waters in the vicinity of the outfall.

c. **The discharge shall be free from oil, grease, or petrochemicals that produce a visible film on the surface of the water in the vicinity of the outfall or coat the banks of the water course in the vicinity of the outfall.**

3. Nine Minimum Controls Minimum Implementation Levels

a. The Permittee must implement the nine minimum controls in accordance with the documentation provided to EPA and MassDEP or as subsequently modified to enhance the effectiveness of the controls. This implementation must include the controls identified in Part I.H.3.b-g of this permit plus other controls the Permittee can reasonably undertake as set forth in the documentation.

b. Each CSO structure/regulator, pumping station and/or tidegate shall be routinely inspected, at a minimum of once per month, to ensure that they are in good working condition and adjusted to minimize combined sewer discharges (NMC # 1, 2 and 4). The following inspection results shall be recorded: the date and time of inspection, the general condition of the facility, and whether the facility is operating satisfactorily. If maintenance is necessary, the Permittee shall record: the description of the necessary maintenance, the date the necessary maintenance was performed, and whether the observed problem was corrected. The Permittee shall maintain all records of inspections for at least three years.

c. **Annually, no later than March 31st,** the Permittee shall submit a certification to MassDEP and EPA which states that the previous calendar year's monthly inspections were conducted, results recorded, and records maintained. MassDEP and EPA have the right to inspect any CSO related structure or outfall at any time without prior notification to the Permittee. Discharges to the combined system of septage, holding tank wastes, or other material which may cause a visible oil sheen or containing floatable material are prohibited during wet weather when CSO discharges may be active (NMC # 3, 6, and 7).

d. Dry weather overflows ("DWOs") are prohibited (NMC # 5). All dry weather sanitary

and/or industrial discharges from CSOs must be reported to EPA and MassDEP orally within 24 hours of the time the Permittee becomes aware of the circumstances and a written submission shall also be provided within 5 days of the time the Permittee becomes aware of the circumstances. See also Paragraph D.1.e. of Part II of this permit.

e. The Permittee shall quantify and record all discharges from combined sewer outfalls (NMC # 9). Quantification shall be through direct measurement. The following information must be recorded for each combined sewer outfall for each discharge event, as set forth in Part I.H.5.:

- Duration (hours) of discharge;
- Volume (gallons) of discharge;
- National Weather Service precipitation data from the nearest gage where precipitation data is available. Cumulative precipitation per discharge event shall be calculated.

The Permittee shall retain records of CSO discharges for a period of at least 3 years from the date of the sample, measurement, report or application.

f. The Permittee shall install and maintain identification signs for all combined sewer outfall structures (NMC # 8). The signs must be located at or near the combined sewer outfall structures and easily readable by the public from the land and water. These signs shall be a minimum of 12 x 18 inches in size, with white lettering against a green background, and shall contain the following information:

CITY OF FALL RIVER
WET WEATHER
SEWAGE DISCHARGE
OUTFALL (discharge serial number)

The Permittee shall place signs in English and include a universal wet weather sewage discharge symbol.

Where there are easements over property not owned by the Permittee that must be obtained to meet this requirement, the Permittee shall identify the appropriate landowners and obtain the necessary easements, to the extent practicable.

g. Public Notification Plan

(1) Within 180 days of the effective date of the permit, the Permittee shall submit to EPA and MassDEP a Public Notification Plan describing the measures that will be taken to meet NMC#8 in Part I.H.2 of this permit (NMC #8). The public notification plan shall include the means for disseminating information to the public, including

communicating the initial and supplemental notifications required in Part I.H.3.g.(2) and (3) of this permit, as well as procedures for communicating with public health departments, including downstream communities, whose waters may be affected by discharges from the Permittee's CSOs.

(2) Initial notification of a probable CSO activation shall be provided to the public as soon as practicable, but no later than, two (2) hours after becoming aware by monitoring, modeling or other means that a probable CSO discharge has occurred. In addition to posting this notification to a website, this information may also be communicated using other electronic means. The initial notification shall include the following information:

- Date and time of probable CSO discharge
- CSO number and location

(3) Supplemental notification shall be provided to the public as soon as practicable, but no later than, twenty-four (24) hours after becoming aware of the termination of any CSO discharge(s). In addition to posting this notification to a website, this information may also be communicated using other electronic means. The supplemental notification shall include the following information:

- CSO number and location
- Confirmation of CSO discharge
- Date, start time and stop time of the CSO discharge

(4) Annual notification - **Annually, by March 31st**, the Permittee shall post the annual report for the previous calendar year (described in Part I.H.4 below) on a publicly available website, and it shall remain on the website for a minimum of 24 months.

(5) The Public Notification Plan shall be implemented no later than 12 months following the effective date of the Permit.

4. Nine Minimum Controls Reporting Requirement

Annually, no later than March 31st, the Permittee shall submit a report summarizing activities during the previous calendar year relating to compliance with the nine minimum controls. The annual report shall include information on the locations of CSOs, a summary of CSO outfall monitoring data required by Part I.H.5 of this permit, and the status and progress of CSO abatement work.

5. Combined Sewer Overflow Outfall Monitoring

For each combined sewer overflow outfall listed in Part I.H.1 of this permit, ~~**the Permittee must monitor**~~ the following **effluent limitations and monitoring requirements apply**:

Parameters	**Effluent Limits**	**Reporting Requirements**	**Monitoring Requirements**	
	Maximum Daily	**Total Monthly**	**Measurement Frequency**	**Sample Type**
Total Flow	---	Report MG/Month	Daily, when discharging	Continuous
Treated Flow (Outfalls 011 and 013 only)	---	Report MG/Month	Daily, when discharging	Continuous
Total Flow Duration (Duration of flow through CSO)	---	Report Hours	Daily, when discharging	Continuous
Number of CSO Discharge Events	---	Report Monthly Count	Daily, when discharging	Occurrences
Rainfall	---	Total precipitation (inches)	Daily, when discharging	Calculation
Fecal coliform	**260 cfu/100 mL**	**---**	**1/year**	**Grab**
Enterococci	**104 cfu/100 mL**	**---**	**1/year**	**Grab**
E. coli	**410 organisms/ 100 mL**	**---**	**1/year**	**Grab**
Pollutant Scan	**---**	**Report mg/L**	**1/year**	**Grab**

a. For Total Flow, measure the total flow discharged from each CSO outfall during the month. For Total Flow Duration, report the total duration (hours) of discharges for each CSO outfall during the month. For Number of CSO Discharge Events, a single discharge event spanning more than one calendar day shall be reported as one discharge event.
b. For those months when a CSO discharge does not occur, the Permittee must indicate "no discharge" for the outfall for which data was not collected.
c. ***Fecal Coliform*** **and** ***Enterococci*** **requirements apply only to CSO outfalls 002, 003, 004, 005, 006, 007, 008, 010 and 014.** ***E. coli*** **requirements apply only to CSO outfalls 009, 015, 016, 017, 018, 019 and 020. Hourly grab sampling shall be performed within the first two (2) hours of the start of the discharge, and every hour thereafter for a duration of four (4) hours. The highest result of any single grab sample shall be reported as the "Maximum Daily" value.**
d. **The "Pollutant Scan" shall be an effluent sample from CSO outfalls 004, 008, 010, and 014 taken annually within the first two (2) hours of the start of a discharge and shall be measured for all the pollutants listed in Attachment G.**
e. This information shall be submitted with the annual report required by Part I.H.4. of this

permit.

f. National Weather Service precipitation data from the nearest gage where precipitation data is available. Cumulative precipitation per discharge event shall be calculated.

6. Combined Sewer Overflow Outfall Limitations and Monitoring Requirements for the Presidents Avenue CSO Treatment Facility (Outfall 011) and the Cove Street CSO Treatment Facility (Outfall 013)

In addition to the requirements for all CSOs listed above, during the period beginning on the effective date and lasting through the expiration date, the Permittee is authorized to discharge treated effluent from the **Presidents Avenue CSO Treatment Facility** and **Cove Street CSO Treatment Facility** through Outfalls 011 and 013, respectively, to the Taunton River and the discharge shall be limited and monitored as specified below.

Effluent Characteristic	**Effluent Limitation**		**Monitoring Requirements**	
	Average Monthly	**Maximum Daily**	**Measurement Frequency[1]**	**Sample Type**
Fecal coliform [2,3]	88 cfu/100 mL	260 cfu/100 mL	**1/month ~~2/year~~**	Grab
Enterococci [2,3]	35 cfu/100 mL	104 cfu/100 mL	**1/month ~~2/year~~**	Grab
Total Residual Chlorine [3]	0.075 mg/L	0.13 mg/L	**1/month ~~2/year~~**	Grab
pH [4]	Report Max and Min S.U.		2/year	Grab
BOD_5	Report mg/L and lb/day	---	2/year	Composite[5]
TSS	Report mg/L and lb/day	---	2/year	Composite[5]
Total Nitrogen	Report mg/L Report lb/day	---	2/year	Composite[5]
Whole Effluent Toxicity ("WET") Testing [6]				
LC_{50}	---	Report %	2/year	Composite[5]
Salinity	---	Report ppt	2/year	Composite[5]
Ammonia Nitrogen	---	Report mg/L	2/year	Composite[5]
Total Cadmium	---	Report mg/L	2/year	Composite[5]
Total Copper	---	Report mg/L	2/year	Composite[5]
Total Nickel	---	Report mg/L	2/year	Composite[5]
Total Lead	---	Report mg/L	2/year	Composite[5]
Total Zinc	---	Report mg/L	2/year	Composite[5]

Footnotes:

1. The Permittee shall conduct sampling twice per year, once in the second calendar quarter (April 1 – June 30) and once in the third calendar quarter (July 1 – September 30).

2. The Fecal coliform and *Enterococci* effluent limits apply for flows up to the maximum treatment capacity of 36 MGD for the Presidents Avenue CSO Treatment Facility (Outfall 011) or 54 MGD for the Cove Street CSO Treatment Facility (Outfall 013) and samples should be taken of the treated flow before being comingled with any untreated CSO flow after treatment. During a CSO overflow event at each outfall, the Permittee shall maximize flow through the CSO Treatment Facility to the extent practicable.

3. The fecal coliform and *Enterococci* monitoring shall be conducted concurrently with total residual chlorine monitoring. Hourly grab sampling shall be performed within the first two (2) hours of the start of the discharge, and every hour thereafter for a duration of four (4) hours. The average of all grab samples shall be reported as the "Average Monthly" value. The highest result of any single grab sample shall be reported as the "Maximum Daily" value.

   The total residual chlorine limits for the Cove Street CSO Treatment Facility (Outfall 013) will become effective after 24-months from the effective date of the permit. The Permittee shall monitor and report total residual chlorine during the initial 24 months.

4. Hourly pH grab sampling shall be performed within the first two hours of the start of the discharge, and every hour thereafter for a duration of four (4) hours. The minimum and maximum pH result of all grab samples shall be reported.

5. Composite sampling for each discharge event must represent an event duration of at least four (4) hours. Hourly grab sampling shall be performed within the first two hours of the start of the discharge and every hour thereafter for a duration of at least four hours, and all grab samples shall be combined into a single composite sample. If the event lasts longer than four hours, no further sampling is required. An event composite is considered to represent an event duration of at least four hours where (i) the composite represents at least four consecutive hours of flow through the facility; or (ii) the composite represents at least four hours of flow during a 24-hour period starting at approximately 8:00 am each day (+/- 2 hours) coinciding with the permittee's composite sampling schedule, if flow through the facility is discontinuous. If there are no CSO overflows of at least four hours within a given

reporting period (*i.e.*, second or third calendar quarter), the Permittee may report an appropriate "No Discharge" (NODI) code in the DMR for that reporting period.

6. The Permittee shall test the Inland Silverside (*Menidia beryllina*) and Mysid Shrimp (*Mysidopsis beryllina*) in accordance with test procedures and protocols specified in **Attachment A** of this permit.

7. Model or Dye Studies for CSO Treatment Facilities Discharge Locations

The Permittee shall conduct a model or dye study at each of the CSO Treatment Facility discharge locations once during the permit term to determine the dilution at the point of discharge during the applicable hydraulic condition in the WQS at 314 CMR 4.03(3). The Permittee should consult with MassDEP as to the applicable hydraulic condition for each discharge location. The completed model or dye studies must be submitted by the Permittee six months before the end of the permit term (concurrent with NPDES reapplication).

I. REPORTING REQUIREMENTS

Unless otherwise specified in this permit, the Permittee shall submit reports, requests, and information and provide notices in the manner described in this section.

1. Submittal of DMRs Using NetDMR

The Permittee shall continue to submit its monthly monitoring data in discharge monitoring reports (DMRs) to EPA and the State electronically using NetDMR no later than the 15th day of the month. When the Permittee submits DMRs using NetDMR, it is not required to submit hard copies of DMRs to EPA or the State. NetDMR is accessible through EPA's Central Data Exchange at https://cdx.epa.gov/.

2. Submittal of Reports as NetDMR Attachments

Unless otherwise specified in this permit, the Permittee and Co-permittee(s) shall electronically submit all reports to EPA as NetDMR attachments rather than as hard copies. See Part I.I.7. for more information on State reporting. Because the due dates for reports described in this permit may not coincide with the due date for submitting DMRs (which is no later than the 15th day of the month), a report submitted electronically as a NetDMR attachment shall be considered timely if it is electronically submitted to EPA using NetDMR with the next DMR due following the report due date specified in this permit.

3. Submittal of Industrial User and Pretreatment Related Reports

a. Prior to 21 December 2025, all reports and information required of the Permittee in the Industrial Users and Pretreatment Program section of this permit shall be

submitted to the Pretreatment Coordinator in EPA Region 1 Water Division (WD). Starting on 21 December 2025, these submittals must be done electronically as NetDMR attachments and/or using EPA's NPDES Electronic Reporting Tool ("NeT"), or another approved EPA system, which will be accessible through EPA's Central Data Exchange at https://cdx.epa.gov/. These requests, reports and notices include:

(1) Annual Pretreatment Reports,

(2) Pretreatment Reports Reassessment of Technically Based Industrial Discharge Limits Form,

(3) Revisions to Industrial Discharge Limits,

(4) Report describing Pretreatment Program activities, and

(5) Proposed changes to a Pretreatment Program

b. This information shall be submitted to EPA WD as a hard copy at the following address:

U.S. Environmental Protection Agency
Water Division
Regional Pretreatment Coordinator
5 Post Office Square - Suite 100 (06-03)
Boston, MA 02109-3912

4. Submittal of Biosolids/Sewage Sludge Reports

By February 19 of each year, the Permittee must electronically report their annual Biosolids/Sewage Sludge Report for the previous calendar year using EPA's NPDES Electronic Reporting Tool ("NeT"), or another approved EPA system, which is accessible through EPA's Central Data Exchange at https://cdx.epa.gov/.

5. Submittal of Requests and Reports to EPA Water Division (WD)

a. The following requests, reports, and information described in this permit shall be submitted to the NPDES Applications Coordinator in EPA Water Division (WD):

(1) Transfer of permit notice;

(2) Request for changes in sampling location;

(3) Request for reduction in testing frequency;

(4) Report on unacceptable dilution water / request for alternative dilution water

for WET testing;

b. These reports, information, and requests shall be submitted to EPA WD electronically at R1NPDESReporting@epa.gov.

6. Submittal of Sewer Overflow and Bypass Reports and Notifications

The Permittee and Co-permittee(s) shall submit required reports and notifications under Part II.B.4.c, for bypasses, and Part II.D.1.e, for sanitary sewer overflows (SSOs) electronically using EPA's NPDES Electronic Reporting Tool ("NeT"), which will be accessible through EPA's Central Data Exchange at https://cdx.epa.gov/.

7. State Reporting

Duplicate signed copies of all WET test reports shall be submitted to the Massachusetts Department of Environmental Protection, Division of Watershed Management, at the following address:

Massachusetts Department of Environmental Protection
Bureau of Water Resources
Division of Watershed Management
8 New Bond Street
Worcester, Massachusetts 01606

8. Verbal Reports and Verbal Notifications

a. Any verbal reports or verbal notifications, if required in Parts I and/or II of this permit, shall be made to both EPA and to the State. This includes verbal reports and notifications which require reporting within 24 hours (e.g., Part II.B.4.c.(2), Part II.B.5.c.(3), and Part II.D.1.e).

b. Verbal reports and verbal notifications shall be made to:

EPA ECAD at 617-918-1510
and
MassDEP Emergency Response at 888-304-1133

J. STATE 401 CERTIFICATION CONDITIONS

~~**1. This Permit is in the process of receiving state water quality certification issued by the State under § 401(a) of the CWA and 40 CFR § 124.53. EPA will incorporate appropriate State water quality certification requirements (if any) into the Final Permit.**~~

This permit is in the process of receiving State water quality certification issued by the State under § 401(a) of the CWA and 40 CFR § 124.53. EPA will incorporate all State water quality certification requirements (if any) into the Final Permit.

[NOTE: See Section 2 and 3 of the 2025 Statement of Basis for more details regarding the state certification requirements.]

MARINE ACUTE

TOXICITY TEST PROCEDURE AND PROTOCOL

I. GENERAL REQUIREMENTS

The permittee shall conduct acceptable acute toxicity tests in accordance with the appropriate test protocols described below:

- **2007.0 - Mysid Shrimp (Americamysis bahia) definitive 48 hour test.**
- **2006.0 - Inland Silverside (Menidia beryllina) definitive 48 hour test.**

Acute toxicity data shall be reported as outlined in Section VIII.

II. METHODS

The permittee shall use the most recent 40 CFR Part 136 methods. Whole Effluent Toxicity (WET) Test Methods and guidance may be found at:

https://www.epa.gov/cwa-methods/whole-effluent-toxicity-methods

The permittee shall also meet the sampling, analysis and reporting requirements included in this protocol. This protocol defines more specific requirements while still being consistent with the Part 136 methods. If, due to modifications of Part 136, there are conflicting requirements between the Part 136 method and this protocol, the permittee shall comply with the requirements of the Part 136 method.

III. SAMPLE COLLECTION

A discharge and receiving water sample shall be collected. The receiving water control sample must be collected immediately upstream of the permitted discharge's zone of influence. The acceptable holding times until initial use of a sample are 24 and 36 hours for on-site and off-site testing, respectively. A written waiver is required from the regulating authority for any holding time extension. Sampling guidance dictates that, where appropriate, aliquots for the analysis required in this protocol shall be split from the samples, containerized and immediately preserved, or analyzed as per 40 CFR Part 136. EPA approved test methods require that samples collected for metals analyses be preserved immediately after collection. Testing for the presence of total residual chlorine[1] (TRC) must be analyzed immediately or as soon as possible, for all effluent samples, prior to WET testing. TRC analysis may be performed on-site or by the toxicity testing laboratory and the samples must be dechlorinated, as necessary, using sodium thiosulfate

[1] For this protocol, total residual chlorine is synonymous with total residual oxidants.

prior to sample use for toxicity testing. If performed on site the results should be included on the chain of custody (COC) presented to WET laboratory.

Standard Methods for the Examination of Water and Wastewater describes dechlorination of samples (APHA, 1992). Dechlorination can be achieved using a ratio of 6.7 mg/L anhydrous sodium thiosulfate to reduce 1 mg/L chlorine. If dechlorination is necessary, a thiosulfate control consisting of the maximum concentration of thiosulfate used to dechlorinate the sample in the toxicity test control water must also be run in the WET test.

All samples submitted for chemical and physical analyses will be analyzed according to Section VI of this protocol. Grab samples must be used for pH, temperature, and total residual chlorine (as per 40 CFR Part 122.21).

All samples held for use beyond the day of sampling shall be refrigerated and maintained at a temperature range of 0-6^{o} C.

IV. DILUTION WATER

Samples of receiving water must be collected from a reasonably accessible location in the receiving water body immediately upstream of the permitted discharge's zone of influence. Avoid collection near areas of obvious road or agricultural runoff, storm sewers or other point source discharges and areas where stagnant conditions exist. EPA strongly urges that screening for toxicity be performed prior to the set up of a full, definitive toxicity test any time there is a question about the test dilution water's ability to achieve test acceptability criteria (TAC) as indicated in Section V of this protocol. The test dilution water control response will be used in the statistical analysis of the toxicity test data. All other control(s) required to be run in the test will be reported as specified in the Discharge Monitoring Report (DMR) Instructions, Attachment F, page 2,Test Results & Permit Limits.

The test dilution water must be used to determine whether the test met the applicable TAC. When receiving water is used for test dilution, an additional control made up of standard laboratory water (0% effluent) is required. This control will be used to verify the health of the test organisms and evaluate to what extent, if any, the receiving water itself is responsible for any toxic response observed.

If dechlorination of a sample by the toxicity testing laboratory is necessary a "sodium thiosulfate" control, representing the concentration of sodium thiosulfate used to adequately dechlorinate the sample prior to toxicity testing, must be included in the test.

If the use of alternate dilution water (ADW) is authorized, in addition to the ADW test control, the testing laboratory must, for the purpose of monitoring the receiving water, also run a receiving water control.

If the receiving water is found to be, or suspected to be toxic or unreliable, ADW of known quality with hardness similar to that of the receiving water may be substituted. Substitution is

species specific meaning that the decision to use ADW is made for each species and is based on the toxic response of that particular species. Substitution to an ADW is authorized in two cases. The first case is when repeating a test due to toxicity in the site dilution water requires an **immediate decision** for ADW use by the permittee and toxicity testing laboratory. The second is when two of the most recent documented incidents of unacceptable site dilution water toxicity require ADW use in future WET testing.

For the second case, written notification from the permittee requesting ADW use **and** written authorization from the permit issuing agency(s) is required **prior to** switching to a long-term use of ADW for the duration of the permit.

Written requests for use of ADW with supporting documentation must be sent electronically to the NPDES Applications Coordinator in EPA Water Division (WD) at the following email address:

R1NPDESReporting@epa.gov

Note: USEPA Region 1 retains the right to modify any part of the alternate dilution water policy stated in this protocol at any time. Any changes to this policy will be documented in the annual DMR posting.

See the EPA Region 1 website at: www.epa.gov/aboutepa/epa-region-1-new-england (click on NPDES, EPA Permit Attachments, Self-Implementing Alternate Dilution Water Guidance) for important details on alternate dilution water substitution requests.

V. TEST CONDITIONS AND TEST ACCEPTABILITY CRITERIA

EPA Region 1 requires tests be performed using four replicates of each control and effluent concentration because the non-parametric statistical tests cannot be used with data from fewer replicates. The following tables summarize the accepted Americamysis and Menidia toxicity test conditions and test acceptability criteria:

EPA NEW ENGLAND EFFLUENT TOXICITY TEST CONDITIONS FOR THE MYSID, AMERICAMYSIS BAHIA 48 HOUR TEST[1]

1. Test type	48hr Static, non-renewal
2. Salinity	25ppt ± 10 percent for all dilutions by adding dry ocean salts
3. Temperature (^{o}C)	20^{o}C ± 1^{o}C or 25^{o}C ± 1^{o}C, temperature must not deviate by more than 3^{o}C during test
4. Light quality	Ambient laboratory illumination
5. Photoperiod	16 hour light, 8 hour dark
6. Test chamber size	250 ml (minimum)
7. Test solution volume	200 ml/replicate (minimum)
8. Age of test organisms	1-5 days, < 24 hours age range
9. No. Mysids per test chamber	10
10. No. of replicate test chambers per treatment	4
11. Total no. Mysids per test concentration	40
12. Feeding regime	Light feeding using concentrated Artemia naupli while holding prior to initiating the test
13. Aeration [2]	None
14. Dilution water	5-30 ppt, +/- 10%; Natural seawater, or deionized water mixed with artificial sea salts
15. Dilution factor	≥ 0.5
16. Number of dilutions [3]	5 plus a control. An additional dilution at the permitted effluent concentration (%

	effluent) is required if it is not included in the dilution series.
17. Effect measured	Mortality - no movement of body appendages on gentle prodding
18. Test acceptability	90% or greater survival of test organisms in control solution
19. Sampling requirements	For on-site tests, samples are used within 24 hours of the time that they are removed from the sampling device. For off-site tests, samples must be first used within 36 hours of collection.
20. Sample volume required	Minimum 1 liter for effluents and 2 liters for receiving waters

Footnotes:

[1] Adapted from EPA 821-R-02-012.

[2] If dissolved oxygen falls below 4.0 mg/L, aerate at rate of less than 100 bubbles/min. Routine D.O. checks are recommended.

[3] When receiving water is used for dilution, an additional control made up of standard laboratory dilution water (0% effluent) is required.

EPA NEW ENGLAND TOXICITY TEST CONDITIONS FOR THE INLAND SILVERSIDE, MENIDIA BERYLLINA 48 HOUR TEST[1]

1. Test Type	48 hr Static, non-renewal
2. Salinity	25 ppt ± 10 % by adding dry ocean salts
3. Temperature	20°C ± 1°C or 25°C ± 1°C, temperature must not deviate by more than 3°C during test
4. Light Quality	Ambient laboratory illumination
5. Photoperiod	16 hr light, 8 hr dark
6. Size of test vessel	250 mL (minimum)
7. Volume of test solution	200 mL/replicate (minimum)
8. Age of fish	9-14 days; 24 hr age range
9. No. fish per chamber	10 (not to exceed loading limits)
10. No. of replicate test vessels per treatment	4
11. Total no. organisms per concentration	40
12. Feeding regime	Light feeding using concentrated Artemia nauplii while holding prior to initiating the test
13. Aeration[2]	None
14. Dilution water	5-32 ppt, +/- 10% ; Natural seawater, or deionized water mixed with artificial sea salts.
15. Dilution factor	≥ 0.5
16. Number of dilutions[3]	5 plus a control. An additional dilution at the permitted concentration (% effluent) is required if it is not included in the dilution series.
17. Effect measured	Mortality-no movement on gentle prodding.

18. Test acceptability	90% or greater survival of test organisms in control solution.
19. Sampling requirements	For on-site tests, samples must be used within 24 hours of the time they are removed from the sampling device. Off-site test samples must be used within 36 hours of collection.
20. Sample volume required	Minimum 1 liter for effluents and 2 liters for receiving waters.

Footnotes:

[1] Adapted from EPA 821-R-02-012.

[2] If dissolved oxygen falls below 4.0 mg/L, aerate at rate of less than 100 bubbles/min. Routine D.O. checks recommended.

[3] When receiving water is used for dilution, an additional control made up of standard laboratory dilution water (0% effluent) is required.

V.1. Test Acceptability Criteria

If a test does not meet TAC the test must be repeated with fresh samples within 30 days of the initial test completion date.

V.2. Use of Reference Toxicity Testing

Reference toxicity test results and applicable control charts must be included in the toxicity testing report.

In general, if reference toxicity test results fall outside the control limits established by the laboratory for a specific test endpoint, a reason or reasons for this excursion must be evaluated, correction made and reference toxicity tests rerun as necessary as prescribed below.

If a test endpoint value exceeds the control limits at a frequency of more than one out of twenty then causes for the reference toxicity test failure must be examined and if problems are identified corrective action taken. The reference toxicity test must be repeated during the same month in which the exceedance occurred.

If two consecutive reference toxicity tests fall outside control limits, the possible cause(s) for the exceedance must be examined, corrective actions taken and a repeat of the reference toxicity test must take place immediately. Actions taken to resolve the problem must be reported.

V.2.a. Use of Concurrent Reference Toxicity Testing

In the case where concurrent reference toxicity testing is required due to a low frequency of testing with a particular method, if the reference toxicity test results fall slightly outside of laboratory established control limits, but the primary test met the TAC, the results of the primary test will be considered acceptable. However, if the results of the concurrent test fall well outside the established **upper** control limits i.e. ≥3 standard deviations for IC25s and LC50 values and ≥ two concentration intervals for NOECs or NOAECs, and even though the primary test meets TAC, the primary test will be considered unacceptable and must be repeated.

VI. CHEMICAL ANALYSIS

At the beginning of the static acute test, pH, salinity, and temperature must be measured at the beginning and end of each 24 hour period in each dilution and in the controls. The following chemical analyses shall be performed for each sampling event.

Parameter	Effluent	Diluent	Minimum Level for effluent [*1] (mg/L)
pH	x	x	---
Salinity	x	x	ppt(o/oo)
Total Residual Chlorine [*2]	x	x	0.02
Total Solids and Suspended Solids	x	x	---
Ammonia	x	x	0.1
Total Organic Carbon	x	x	0.5
Total Metals			
Cd	x	x	0.0005
Pb	x	x	0.0005
Cu	x	x	0.003
Zn	x	x	0.005
Ni	x	x	0.005

Superscript:

[*1] These are the minimum levels for effluent (fresh water) samples. Tests on diluents (marine waters) shall be conducted using the Part 136 methods that yield the lowest MLs.

[*2] Either of the following methods from the 18th Edition of the APHA Standard Methods for the Examination of Water and Wastewater must be used for these analyses:

-Method 4500-Cl E Low Level Amperometric Titration (the preferred method);
-Method 4500-CL G DPD Photometric Method.

VII. TOXICITY TEST DATA ANALYSIS

LC50 Median Lethal Concentration

An estimate of the concentration of effluent or toxicant that is lethal to 50% of the test organisms during the time prescribed by the test method.

Methods of Estimation:

- Probit Method
- Spearman-Karber
- Trimmed Spearman-Karber
- Graphical

See flow chart in Figure 6 on page 73 of EPA 821-R-02-012 for appropriate method to use on a given data set.

No Observed Acute Effect Level (NOAEL)

See flow chart in Figure 13 on page 87 of EPA 821-R-02-012.

VIII. TOXICITY TEST REPORTING

A report of results must include the following:

- Toxicity Test summary sheet(s) (Attachment F to the DMR Instructions) which includes:
    - Facility name
    - NPDES permit number
    - Outfall number
    - Sample type
    - Sampling method
    - Effluent TRC concentration
    - Dilution water used
    - Receiving water name and sampling location
    - Test type and species
    - Test start date
    - Effluent concentrations tested (%) and permit limit concentration
    - Applicable reference toxicity test date and whether acceptable or not
    - Age, age range and source of test organisms used for testing
    - Results of TAC review for all applicable controls
    - Permit limit and toxicity test results
    - Summary of any test sensitivity and concentration response evaluation that was conducted

Please note: The NPDES Permit Program Instructions for the Discharge Monitoring Report Forms (DMRs) are available on EPA's website at: www.epa.gov/compliance/discharge-monitoring-reports-avoiding-common-mistakes

In addition to the summary sheets the report must include:

- A brief description of sample collection procedures;
- Chain of custody documentation including names of individuals collecting samples, times and dates of sample collection, sample locations, requested analysis and lab receipt with time and date received, lab receipt personnel and condition of samples upon receipt at the lab(s);
- Reference toxicity test control charts;
- All sample chemical/physical data generated, including minimum levels (MLs) and analytical methods used;
- All toxicity test raw data including daily ambient test conditions, toxicity test chemistry, sample dechlorination details as necessary, bench sheets and statistical analysis;
- A discussion of any deviations from test conditions; and
- Any further discussion of reported test results, statistical analysis and concentration-response relationship and test sensitivity review per species per endpoint.

MARINE CHRONIC

TOXICITY TEST PROCEDURE AND PROTOCOL

I. GENERAL REQUIREMENTS

The permittee shall be responsible for the conduct of acceptable silverside chronic and sea urchin chronic toxicity tests in accordance with the appropriate test protocols described below:

- Inland Silverside (Menidia beryllina) Larval Growth and Survival Test
- Sea Urchin (Arbacia punctulata) 1 Hour Fertilization Test

Chronic toxicity data shall be reported as outlined in Section VIII.

II. METHODS

The permittee shall use 40 CFR Part 136 methods. Methods and guidance may be found at:

https://www.epa.gov/cwa-methods/whole-effluent-toxicity-methods

The permittee shall also meet the sampling, analysis and reporting requirements included in this protocol. Where there are conflicting requirements between the Part 136 method and this protocol, the permittee shall comply with the requirements of the Part 136 method.

III. SAMPLE COLLECTION AND USE

A total of three fresh samples of effluent and receiving water are required for initiation and subsequent renewals of a marine, chronic, toxicity test. The receiving water control sample must be collected immediately upstream of the permitted discharge's zone of influence. Fresh samples are recommended for use on test days 1, 3, and 5. However, provided a total of three samples are used for testing over the test period, an alternate sampling schedule is acceptable. The acceptable holding times until initial use of a fresh sample are 24 and 36 hours for on-site and off-site testing, respectively. A written waiver is required from the regulating authority for any hold time extension. All fresh test samples collected may be used for 24, 48 and 72 hour renewals after initial use. All samples held for use beyond the day of sampling shall be refrigerated and maintained at a temperature range of 0-6^{o} C.

If any of the renewal samples are of sufficient potency to cause lethality to 50 percent or more of the test organisms in any of the test treatments for either species or, if the test fails to meet its permit limits, then chemical analysis for total metals (originally required for the initial sample only in Section VI) will be required on the renewal sample(s) as well.

Sampling guidance dictates that, where appropriate, aliquots for the analysis required in this protocol shall be split from the samples, containerized and immediately preserved, or analyzed as per 40 CFR Part 136. EPA approved test methods require that samples collected for metals analyses be preserved immediately after collection. Testing for the presence of total residual chlorine (TRC) must be analyzed immediately or as soon as possible, for all effluent samples, prior to WET testing. For TRC analysis performed on site the results must be included on the chain of custody (COC) presented to WET laboratory. For the purpose of sample preparation, i.e. eliminating chlorine prior to toxicity testing, if called for by the permit, TRC analysis may also be performed by the toxicity testing laboratory and the samples must be dechlorinated, as necessary, using sodium thiosulfate prior to sample use for toxicity testing. According to Standard Methods for the Examination of Water and Wastewater describes dechlorination of samples (APHA, 1992) dechlorination can be achieved using a ratio of 6.7 mg/L anhydrous sodium thiosulfate to reduce 1 mg/L chlorine.

If dechlorination of a sample by the toxicity testing laboratory is necessary a "sodium thiosulfate" control, representing the concentration of sodium thiosulfate used to adequately dechlorinate the sample prior to toxicity testing, must be included in the test.

All samples submitted for chemical and physical analyses will be analyzed according to Section VI of this protocol. Grab samples must be used for pH, temperature, and total residual oxidants (as per 40 CFR Part 122.21).

IV. DILUTION WATER

Samples of receiving water must be collected from a location in the receiving water body immediately upstream of the permitted discharge's zone of influence at a reasonably accessible location. Avoid collection near areas of obvious road or agricultural runoff, storm sewers or other point source discharges and areas where stagnant conditions exist. EPA strongly urges that screening for toxicity be performed prior to the set up of a full, definitive toxicity test any time there is a question about the test dilution water's ability to achieve test acceptability criteria (TAC) as indicated in Section V of this protocol. The test dilution water control response will be used in the statistical analysis of the toxicity test data. All other control(s) required to be run in the test will be reported as specified in the Discharge Monitoring Report (DMR) Instructions, Attachment F, page 2,Test Results & Permit Limits.

The test dilution water must be used to determine whether the test met the applicable test acceptability criteria (TAC). When receiving water is used for test dilution, an additional control made up of standard laboratory water (0% effluent) is required. This control will be used to verify the health of the test organisms and evaluate to what extent, if any, the receiving water itself is responsible for any toxic response observed.

If the receiving water diluent is found to be, or suspected to be toxic or unreliable, an alternatedilution water (ADW) of known quality with hardness similar to that of the receiving water may be substituted. Substitution is species specific meaning that the decision to use ADW is made for each species and is based on the toxic response of that particular species.

Substitution to an ADW is authorized in two cases. The first is the case where repeating a test due to toxicity in the site dilution water requires an immediate decision for ADW use be made by the permittee and toxicity testing laboratory. The second is in the case where two of the most recent documented incidents of unacceptable site dilution water toxicity requires ADW use in future WET testing. For the second case, written notification from the permittee requesting ADW use and written authorization from the permit issuing agency(s) is required **prior to** switching to a long-term use of ADW for the duration of the permit.

Written requests for use of ADW with supporting documentation must be sent electronically to the NPDES Applications Coordinator in EPA Water Division (WD) at the following email address:

R1NPDESReporting@epa.gov

Note: USEPA Region 1 retains the right to modify any part of the alternate dilution water policy stated in this protocol at any time. Any changes to this policy will be documented in the annual DMR posting.

See the EPA Region 1 website at https://www.epa.gov/aboutepa/epa-region-1-new-england (click on NPDES, EPA Permit Attachments, Self-Implementing Alternate Dilution Water Guidance) for important details on alternate dilution water substitution requests.

If the use of an alternate dilution water (ADW) is authorized, in addition to the ADW test control, the testing laboratory must, for the purpose of monitoring the receiving water, also run a receiving water control.

V. TEST CONDITIONS AND TEST ACCEPTABILITY CRITERIA

EPA New England requires that if a reference toxicant test was being performed concurrently with an effluent or receiving water test and fails, both tests must be repeated.

The following tables summarize the accepted Menidia and Arbacia toxicity test conditions and test acceptability criteria:

EPA NEW ENGLAND RECOMMENDED TEST CONDITIONS FOR THE SEA URCHIN, ARBACIA PUNCTULATA, FERTILIZATION TEST[1]

1. Test type	Static, non-renewal
2. Salinity	30 o/oo ± 2 o/oo by adding dry ocean salts
3. Temperature	20 ± 1°C temperature must not deviate by more than 3°C during test
4. Light quality	Ambient laboratory illumination
5. Light intensity	10-20 uE/m^2/s, or 50-100 ft-c (Ambient Laboratory Levels)
6. Test vessel size	Disposal (glass) liquid scintillation vials (20 ml capacity), presoaked in control water
7. Test solution volume	5 ml
8. Number of sea urchins	Pooled sperm from four males and pooled eggs from four females are used per test
9. Number of egg and sperm cells	About 2000 eggs per chamber and 5,000,000 sperm cells per vial
10. Number of replicate chambers	4 per treatment
11. Dilution water	Uncontaminated source of natural seawater or deionized water mixed with artificial sea salts
12. Dilution factor	Approximately 0.5, must bracket the permitted RWC
13. Test duration	1 hour and 20 minutes
14. Effects measured	Fertilization of sea urchin eggs
15. Number of treatments per test[2]	5 and a control. (receiving water and laboratory water control) An additional dilution at the permitted effluent concentration (% effluent) is required.

16. Acceptability of test	70% - 90% egg fertilization in all controls. Minimum of 70% fertilization in dilution water control. Effluent concentrations exhibiting greater than 70% fertilization, flagged as statistically significantly different from the controls, will not be considered statistically different from the controls for NOEC reporting.
17. Sampling requirements	For on-site tests, samples are to be used within 24 hours of the time that they are removed from the sampling device. For off-site tests, samples must be first used within 36 hours of collection.
18. Sample volume required	Minimum 1 liter

Footnotes:

[1] Adapted from EPA 821-R-02-014

EPA NEW ENGLAND RECOMMENDED TEST CONDITIONS FOR THE INLAND SILVERSIDE, MENIDIA BERYLLINA, GROWTH AND SURVIVAL TEST[1]

1. Test type	Static, renewal
2. Salinity	5 o/oo to 32 o/oo +/- 2 o/oo of the selected salinity by adding artificial sea salts
3. Temperature	25 ± 1°C, temperature must not deviate by more than 3°C during test
4. Light quality	Ambient laboratory light
5. Light intensity	10-20 uE/m^2/s, or 50-100 ft-C (Ambient Laboratory Levels)
6. Photoperiod	16 hr light, 8 hr darkness
7. Test vessel size	600 - 1000 mL beakers or equivalent (glass test chambers should be used)
8. Test solution volume	500-750 mL/replicate loading and DO restrictions must be met)
9. Renewal of test solutions	Daily using most recently collected sample
10. Age of test organisms	Seven to eleven days post hatch; 24 hr range in age
11. Larvae/test chamber	15 (minimum of 10)
12. Number of replicate chambers	4 per treatment
13. Source of food	Newly hatched and rinsed Artemia nauplii less than 24 hr old
14. Feeding regime	Feed once a day 0.10 g wet wt Artemia nauplii per replicate on days 0 – 2 feed 0.15 g wet wt Artemia nauplii per replicate on days 3-6
15. Cleaning	Siphon daily, immediately before test solution renewal and feeding
16. Aeration[2]	None
17. Dilution water	Uncontaminated source of natural seawater; or deionized water mixed with artificial sea salts

18. Effluent concentrations	5 and a control (receiving water and laboratory water control) An additional dilution at the permitted effluent concentration (% effluent) is required
19. Dilution factor	$\geq$ 0.5, must bracket the permitted RWC
20. Test duration	7 days
21. Effects measured	Survival and growth (weight)
22. Acceptability of test	The average survival of dilution water control larvae is a minimum of 80%, and the average dry wt of unpreserved control larvae is a minimum of 0.5 mg, or the average dry wt of preserved control larvae is a minimum of 0.43 mg if preserved not more than 7 days in 4% formalin or 70% ethanol
23. Sampling requirements	For on-site tests, samples are collected daily and used within 24 hours of the time they are removed from the sampling device. For off-site tests, samples must be first used within 36 hours of collection.
24. Sample Volume Required	Minimum of 6 liters/day.

Footnotes:

[1] Adapted from EPA 821-R-02-014

[2] If dissolved oxygen (D.O.) falls below 4.0 mg/L, aerate all chambers at a rate of less than 100 bubbles/min. Routine D.O. checks are recommended.

V.1. Test Acceptability Criteria

If a test does not meet TAC the test must be repeated with fresh samples within 30 days of the initial test completion date.

V.2. Use of Reference Toxicity Testing

Reference toxicity test results and applicable control charts must be included in the toxicity testing report.

In general, if reference toxicity test results fall outside the control limits established by the laboratory for a specific test endpoint, a reason or reasons for this excursion must be evaluated, correction made and reference toxicity tests rerun as necessary as prescribed below.

If a test endpoint value exceeds the control limits at a frequency of more than one out of twenty then causes for the reference toxicity test failure must be examined and if problems are identified corrective action taken. The reference toxicity test must be repeated during the same month in which the exceedance occurred.

If two consecutive reference toxicity tests fall outside control limits, the possible cause(s) for the exceedance must be examined, corrective actions taken and a repeat of the reference toxicity test must take place immediately. Actions taken to resolve the problem must be reported.

V.2.a. Use of Concurrent Reference Toxicity Testing

In the case where concurrent reference toxicity testing is required due to a low frequency of testing with a particular method, if the reference toxicity test results fall slightly outside of laboratory established control limits, but the primary test met the TAC, the results of the primary test will be considered acceptable. However, if the results of the concurrent test fall well outside the established upper control limits i.e. $\geq$3 standard deviations for IC25s values and $\geq$ two concentration intervals for NOECs, and even though the primary test meets TAC, the primary test will be considered unacceptable and must be repeated.

VI. CHEMICAL ANALYSIS

The toxicity test requires measurement of pH, salinity, and temperature at the beginning and end of each 24 hour period in each dilution and controls for both daily test renewal and waste. The following chemical analyses shall be performed for each initial sample as well as any renewal samples, if necessary pursuant to the requirement of Part III above.

Parameter	Effluent	Diluent	Minimum Level for effluent [*1] (mg/L)
pH	x	x	---
Salinity	x	x	ppt(o/oo)
Total Residual Chlorine [*2]	x	x	0.02
Total Solids and Suspended Solids	x	x	---
Ammonia	x	x	0.1
Total Organic Carbon	x	x	0.5
Total Metals			
Cd	x	x	0.0005
Pb	x	x	0.0005
Cu	x	x	0.003
Zn	x	x	0.005
Ni	x	x	0.005

Superscript:

[*1] These are the minimum levels for effluent (fresh water) samples. Tests on diluents (marine waters) shall be conducted using the Part 136 methods that yield the lowest MLs.

[*2] Either of the following methods from the 18th Edition of the APHA Standard Methods for the Examination of Water and Wastewater must be used for these analyses:

-Method 4500-Cl E Low Level Amperometric Titration (the preferred method);
-Method 4500-CL G DPD Photometric Method.

VII. TOXICITY TEST DATA ANALYSIS AND REVIEW

A. Test Review

1. Concentration / Response Relationship

A concentration/response relationship evaluation is required for test endpoint determinations from both Hypothesis Testing and Point Estimate techniques. The test report is to include documentation of this evaluation in support of the endpoint values reported.

The dose-response review must be performed as required in Section 10.2.6 of EPA-821-R-02-014. Guidance for this review can be found at:
https://www.epa.gov/cwa-methods/whole-effluent-toxicity-methods

In most cases, the review will result in one of the following three conclusions: (1) Results are reliable and reportable; (2) Results are anomalous and require explanation; or (3) Results are inconclusive and a retest with fresh samples is required.

2. Test Variability (Test Sensitivity)

This review step is separate from the determination of whether a test meets or does not meet TAC. Within test variability is to be examined for the purpose of evaluating test sensitivity. This evaluation is to be performed for the sub-lethal hypothesis testing endpoint growth for *Menidia beryllina* as required by the permit. The test report is to include documentation of this evaluation to support that the endpoint values reported resulted from a toxicity test of adequate sensitivity. This evaluation must be performed as required in Section 10.2.8 of EPA-821-R-02-014.

To determine the adequacy of test sensitivity, USEPA requires the calculation of test percent minimum significant difference (PMSD) values. In cases where NOEC determinations are made based on a non-parametric technique, calculation of a test PMSD value, for the sole purpose of assessing test sensitivity, shall be calculated using a comparable parametric statistical analysis technique. The calculated test PMSD is then compared to the upper and lower PMSD bounds shown for marine tests in Section 10.2.8.3, p. 54, Table 6 of EPA-821-R-02-014. The comparison will yield one of the following determinations.

- The test PMSD exceeds the PMSD upper bound test variability criterion in Table 6, the test results are considered highly variable and the test may not be sensitive enough to determine the presence of toxicity at the permit limit concentration (PLC). If the test results indicate that the discharge is not toxic at the PLC, then the test is considered insufficiently sensitive and must be repeated within 30 days of the initial test completion using fresh samples. If the test results indicate that the discharge is toxic at the PLC, the test is considered acceptable and does not have to be repeated.

- The test PMSD falls below the PMSD lower bound test variability criterion in Table 6, the test is determined to be very sensitive. In order to determine which treatment(s) are statistically significant and which are not, for the purpose of reporting a NOEC, the relative percent difference (RPD) between the control and each treatment must be calculated and compared to the lower PMSD boundary. See *Understanding and Accounting for Method Variability in Whole Effluent Toxicity Applications Under the NPDES Program*, EPA 833-

R-003, June 2000, Section 6.4.2. This document can be located under Guidance Documents at the following USEPA website location:

https://www.epa.gov/aboutepa/epa-region-1-new-england
(click on NPDES, EPA Permit Attachments)

If the RPD for a treatment falls below the PMSD lower bound, the difference is considered statistically insignificant. If the RPD for a treatment is greater that the PMSD lower bound, then the treatment is considered statistically significant.

- The test PMSD falls within the PMSD upper and lower bounds in Table 6, the sub-lethal test endpoint values shall be reported as is.

B. Statistical Analysis

1. General - Recommended Statistical Analysis Method

Refer to general data analysis flowchart, EPA 821-R-02-014, page 45

For discussion on Hypothesis Testing, refer to EPA 821-R-02-014, Section 9.6

For discussion on Point Estimation Techniques, refer to EPA 821-R-02-014, Section 9.7

2. *Menidia beryllina*

Refer to survival hypothesis testing analysis flowchart, EPA 821-R-02-014, page 181

Refer to survival point estimate techniques flowchart, EPA 821-R-02-013, page 182

Refer to growth data statistical analysis flowchart, EPA 821-R-02-014, page 193

3. *Arbacia punctulata*

Refer to fertilization data testing flowchart, EPA 821-R-02-014, page 312

VIII. TOXICITY TEST REPORTING

A report of results must include the following:

- Toxicity Test summary sheet(s) (Attachment F to the DMR Instructions) which includes:
  - Facility name
  - NPDES permit number
  - Outfall number
  - Sample type
  - Sampling method
  - Effluent TRC concentration
  - Dilution water used
  - Receiving water name and sampling location
  - Test type and species
  - Test start date
  - Effluent concentrations tested (%) and permit limit concentration
  - Applicable reference toxicity test date and whether acceptable or not
  - Age, age range and source of test organisms used for testing
  - Results of TAC review for all applicable controls
  - Test sensitivity evaluation results (test PMSD for growth)
  - Permit limit and toxicity test results
  - Summary of test sensitivity and concentration response evaluation

Please note: The NPDES Permit Program Instructions for the Discharge Monitoring Report Forms (DMRs) are available on EPA's website at: www.epa.gov/compliance/discharge-monitoring-reports-avoiding-common-mistakes

In addition to the summary sheets the report must include:

- A brief description of sample collection procedures;
- Chain of custody documentation including names of individuals collecting samples, times and dates of sample collection, sample locations, requested analysis and lab receipt with time and date received, lab receipt personnel and condition of samples upon receipt at the lab(s);
- Reference toxicity test control charts;
- All sample chemical/physical data generated, including minimum limits (MLs) and analytical methods used;
- All toxicity test raw data including daily ambient test conditions, toxicity test chemistry, sample dechlorination details as necessary, bench sheets and statistical analysis;
- A discussion of any deviations from test conditions; and
- Any further discussion of reported test results, statistical analysis and concentration-response relationship and test sensitivity review.

ATTACHMENT C

EPA - New England

Reassessment of Technically Based Industrial Discharge Limits

Under 40 CFR §122.21(j)(4), all Publicly Owned Treatment Works (POTWs) with approved Industrial Pretreatment Programs (IPPs) shall provide the following information to the Director: a written evaluation of the need to revise local industrial discharge limits under 40 CFR §403.5(c)(1).

Below is a form designed by the U.S. Environmental Protection Agency (EPA - New England) to assist POTWs with approved IPPs in evaluating whether their existing Technically Based Local Limits (TBLLs) need to be recalculated. The form allows the permittee and EPA to evaluate and compare pertinent information used in previous TBLLs calculations against present conditions at the POTW.

Please read direction below before filling out form.

ITEM I.

* In Column (1), list what your POTW's influent flow rate was when your existing TBLLs were calculated. In Column (2), list your POTW's present influent flow rate. Your current flow rate should be calculated using the POTW's average daily flow rate from the previous 12 months.

* In Column (1) list what your POTW's SIU flow rate was when your existing TBLLs were calculated. In Column (2), list your POTW's present SIU flow rate.

* In Column (1), list what dilution ratio and/or 7Q10 value was used in your old/expired NPDES permit. In Column (2), list what dilution ration and/or 7Q10 value is presently being used in your new/reissued NPDES permit.

  The 7Q10 value is the lowest seven day average flow rate, in the river, over a ten year period. The 7Q10 value and/or dilution ratio used by EPA in your new NPDES permit can be found in your NPDES permit "Fact Sheet."

* In Column (1), list the safety factor, if any, that was used when your existing TBLLs were calculated.

* In Column (1), note how your bio-solids were managed when your existing TBLLs were calculated. In Column (2), note how your POTW is presently disposing of its biosolids and how your POTW will be disposing of its biosolids in the future.

ITEM II.

* List what your existing TBLLs are - as they appear in your current Sewer Use Ordinance (SUO).

ITEM III.

* Identify how your existing TBLLs are allocated out to your industrial community. Some pollutants may be allocated differently than others, if so please explain.

ITEM IV.

* Since your existing TBLLs were calculated, identify the following in detail:

  (1) if your POTW has experienced any upsets, inhibition, interference or pass-through as a result of an industrial discharge.

  (2) if your POTW is presently violating any of its current NPDES permit limitations - include toxicity.

ITEM V.

* Using current sampling data, list in Column (1) the average and maximum amount of pollutants (in pounds per day) received in the POTW's influent. Current sampling data is defined as data obtained over the last 24 month period.

  All influent data collected and analyzed must be in accordance with 40 CFR §136. Sampling data collected should be analyzed using the lowest possible detection method(s), e.g. graphite furnace.

* Based on your existing TBLLs, as presented in Item II., list in Column (2), for each pollutant the Maximum Allowable Headwork Loading (MAHL) values derived from an applicable environmental criteria or standard, e.g. water quality, sludge, NPDES, inhibition, etc. For more information, please see EPA's Local Limit Guidance Document (July 2004).

Item VI.

* Using current sampling data, list in Column (1) the average and maximum amount of pollutants (in micrograms per liter) present your POTW's effluent. Current sampling data is defined as data obtained during the last 24 month period.

(Item VI. continued)

All effluent data collected and analyzed must be in accordance with 40 CFR §136. Sampling data collected should be analyzed using the lowest possible detection method(s), e.g. graphite furnace.

* List in Column (2A) what the Water Quality Standards (WQS) were (in micrograms per liter) when your TBLLs were calculated, please note what hardness value was used at that time. Hardness should be expressed in milligram per liter of Calcium Carbonate.

  List in Column (2B) the current WQSs or "Chronic Gold Book" values for each pollutant multiplied by the dilution ratio used in your new/reissued NPDES permit. For example, with a dilution ratio of 25:1 at a hardness of 25 mg/l - Calcium Carbonate (copper's chronic WQS equals 6.54 ug/l) the chronic NPDES permit limit for copper would equal 156.25 ug/l.

ITEM VII.

* In Column (1), list all pollutants (in micrograms per liter) limited in your new/reissued NPDES permit. In Column (2), list all pollutants limited in your old/expired NPDES permit.

ITEM VIII.

* Using current sampling data, list in Column (1) the average and maximum amount of pollutants in your POTW's biosolids. Current data is defined as data obtained during the last 24 month period. Results are to be expressed as total dry weight.

  All biosolids data collected and analyzed must be in accordance with 40 CFR §136.

  In Column (2A), list current State and/or Federal sludge standards that your facility's biosolids must comply with. Also note how your POTW currently manages the disposal of its biosolids. If your POTW is planing on managing its biosolids differently, list in Column (2B) what your new biosolids criteria will be and method of disposal.

In general, please be sure the units reported are correct and all pertinent information is included in your evaluation. If you have any questions, please contact your pretreatment representative at EPA - New England.

REASSESSMENT OF TECHNICALLY BASED LOCAL LIMITS (TBLLs)

POTW Name & Address : _____

NPDES PERMIT # : _____

Date EPA approved current TBLLs : _____

Date EPA approved current Sewer Use Ordinance : _____

ITEM I.

In Column (1) list the conditions that existed when your current TBLLs were calculated. In Column (2), list current conditions or expected conditions at your POTW.		
	Column (1) EXISTING TBLLs	Column (2) PRESENT CONDITIONS
POTW Flow (MGD)		
Dilution Ratio or 7Q10 (from NPDES Permit)		
SIU Flow (MGD)		
Safety Factor		N/A
Biosolids Disposal Method(s)		

ITEM II.

EXISTING TBLLs			
POLLUTANT	NUMERICAL LIMIT (mg/l) or (lb/day)	POLLUTANT	NUMERICAL LIMIT (mg/l) or (lb/day)

ITEM III.

Note how your existing TBLLs, listed in Item II., are allocated to your Significant Industrial Users (SIUs), i.e. uniform concentration, contributory flow, mass proportioning, other. Please specify by circling.

ITEM IV.

Has your POTW experienced any upsets, inhibition, interference or pass-through from industrial sources since your existing TBLLs were calculated?
If yes, explain.

_____

_____

Has your POTW violated any of its NPDES permit limits and/or toxicity test requirements?

If yes, explain.

_____

_____

ITEM V.

Using current POTW influent sampling data fill in Column (1). In Column (2), list your Maximum Allowable Headwork Loading (MAHL) values used to derive your TBLLs listed in Item II. In addition, please note the Environmental Criteria for which each MAHL value was established, i.e. water quality, sludge, NPDES etc.				
Pollutant	Column (1) Influent Data Analyses Maximum (lb/day)	Average (lb/day)	Column (2) MAHL Values (lb/day)	Criteria
Arsenic				
Cadmium				
Chromium				
Copper				
Cyanide				
Lead				
Mercury				
Nickel				
Silver				
Zinc				
Other (List)				

ITEM VI.

Using current POTW effluent sampling data, fill in Column (1). In Column (2A) list what the Water Quality Standards (Gold Book Criteria) were at the time your existing TBLLs were developed. List in Column (2B) current Gold Book values multiplied by the dilution ratio used in your new/reissued NPDES permit.

Pollutant	Column (1) Effluent Data Analyses		Columns (2A) (2B) Water Quality Criteria (Gold Book) From TBLLs Today	
	Maximum (ug/l)	Average (ug/l)	(ug/l)	(ug/l)
Arsenic				
*Cadmium				
*Chromium				
*Copper				
Cyanide				
*Lead				
Mercury				
*Nickel				
Silver				
*Zinc				
Other (List)				

*Hardness Dependent (mg/l - CaCO3)

ITEM VII.

In Column (1), identify all pollutants limited in your new/reissued NPDES permit. In Column (2), identify all pollutants that were limited in your old/expired NPDES permit.			
Column (1) NEW PERMIT Pollutants Limitations (ug/l)		Column (2) OLD PERMIT Pollutants (ug/l)	Limitations

ITEM VIII.

Using current POTW biosolids data, fill in Column (1). In Column (2A), list the biosolids criteria that was used at the time your existing TBLLs were calculated. If your POTW is planing on managing its biosolids differently, list in Column (2B) what your new biosolids criteria would be and method of disposal.

Pollutant	Column (1) Biosolids Data Analyses Average (mg/kg)	Columns (2A) (2B) Biosolids Criteria From TBLLs New (mg/kg)	(mg/kg)
Arsenic			
Cadmium			
Chromium			
Copper			
Cyanide			
Lead			
Mercury			
Nickel			
Silver			
Zinc			
Molybdenum			
Selenium			
Other (List)			

ATTACHMENT D

NPDES PERMIT REQUIREMENT
FOR
INDUSTRIAL PRETREATMENT ANNUAL REPORT

The information described below shall be included in the pretreatment program annual reports:

1. An updated list of all industrial users by category, as set forth in 40 C.F.R. 403.8(f)(2)(i), indicating compliance or noncompliance with the following:
   - baseline monitoring reporting requirements for newly promulgated industries
   - compliance status reporting requirements for newly promulgated industries
   - periodic (semi-annual) monitoring reporting requirements,
   - categorical standards, and
   - local limits;

2. A summary of compliance and enforcement activities during the preceding year, including the number of:
   - significant industrial users inspected by POTW (include inspection dates for each industrial user),
   - significant industrial users sampled by POTW (include sampling dates for each industrial user),
   - compliance schedules issued (include list of subject users),
   - written notices of violations issued (include list of subject users),
   - administrative orders issued (include list of subject users),
   - criminal or civil suits filed (include list of subject users) and,
   - penalties obtained (include list of subject users and penalty amounts);

3. A list of significantly violating industries required to be published in a local newspaper in accordance with 40 C.F.R. 403.8(f)(2)(vii);

4. A narrative description of program effectiveness including present and proposed changes to the program, such as funding, staffing, ordinances, regulations, rules and/or statutory authority;

5. A summary of all pollutant analytical results for influent, effluent, sludge and any toxicity or bioassay data from the wastewater treatment facility. The summary shall include a comparison of influent sampling results versus threshold inhibitory concentrations for the Wastewater Treatment System and effluent sampling results versus water quality standards. Such a comparison shall be based on the sampling program described in the paragraph below or any similar sampling program described in this Permit.

At a minimum, annual sampling and analysis of the influent and effluent of the Wastewater Treatment Plant shall be conducted for the following pollutants:

a.) Total Cadmium	f.) Total Nickel
b.) Total Chromium	g.) Total Silver
c.) Total Copper	h.) Total Zinc
d.) Total Lead	i.) Total Cyanide
e.) Total Mercury	j.) Total Arsenic

The sampling program shall consist of one 24-hour flow-proportioned composite and at least one grab sample that is representative of the flows received by the POTW. The composite shall consist of hourly flow-proportioned grab samples taken over a 24-hour period if the sample is collected manually or shall consist of a minimum of 48 samples collected at 30 minute intervals if an automated sampler is used. Cyanide shall be taken as a grab sample during the same period as the composite sample. Sampling and preservation shall be consistent with 40 CFR Part 136.

6. A detailed description of all interference and pass-through that occurred during the past year;

7. A thorough description of all investigations into interference and pass-through during the past year;

8. A description of monitoring, sewer inspections and evaluations which were done during the past year to detect interference and pass-through, specifying parameters and frequencies;

9. A description of actions being taken to reduce the incidence of significant violations by significant industrial users; and,

10. The date of the latest adoption of local limits and an indication as to whether or not the permittee is under a State or Federal compliance schedule that includes steps to be taken to revise local limits.

Attachment E: PFAS Analyte List

Target Analyte Name	Abbreviation	CAS Number
Perfluoroalkyl carboxylic acids		
Perfluorobutanoic acid	PFBA	375-22-4
Perfluoropentanoic acid	PFPeA	2706-90-3
Perfluorohexanoic acid	PFHxA	307-24-4
Perfluoroheptanoic acid	PFHpA	375-85-9
Perfluorooctanoic acid	PFOA	335-67-1
Perfluorononanoic acid	PFNA	375-95-1
Perfluorodecanoic acid	PFDA	335-76-2
Perfluoroundecanoic acid	PFUnA	2058-94-8
Perfluorododecanoic acid	PFDoA	307-55-1
Perfluorotridecanoic acid	PFTrDA	72629-94-8
Perfluorotetradecanoic acid	PFTeDA	376-06-7
Perfluoroalkyl sulfonic acids		
Acid Form		
Perfluorobutanesulfonic acid	PFBS	375-73-5
Perfluoropentansulfonic acid	PFPeS	2706-91-4
Perfluorohexanesulfonic acid	PFHxS	355-46-4
Perfluoroheptanesulfonic acid	PFHpS	375-92-8
Perfluorooctanesulfonic acid	PFOS	1763-23-1
Perfluorononanesulfonic acid	PFNS	68259-12-1
Perfluorodecanesulfonic acid	PFDS	335-77-3
Perfluorododecanesulfonic acid	PFDoS	79780-39-5
Fluorotelomer sulfonic acids		
1*H*,1*H*, 2*H*, 2*H*-Perfluorohexane sulfonic acid	4:2FTS	757124-72-4
1*H*,1*H*, 2*H*, 2*H*-Perfluorooctane sulfonic acid	6:2FTS	27619-97-2
1*H*,1*H*, 2*H*, 2*H*-Perfluorodecane sulfonic acid	8:2FTS	39108-34-4
Perfluorooctane sulfonamides		
Perfluorooctanesulfonamide	PFOSA	754-91-6
N-methyl perfluorooctanesulfonamide	NMeFOSA	31506-32-8
N-ethyl perfluorooctanesulfonamide	NEtFOSA	4151-50-2
Perfluorooctane sulfonamidoacetic acids		
N-methyl perfluorooctanesulfonamidoacetic acid	NMeFOSAA	2355-31-9
N-ethyl perfluorooctanesulfonamidoacetic acid	NEtFOSAA	2991-50-6
Perfluorooctane sulfonamide ethanols		
N-methyl perfluorooctanesulfonamidoethanol	NMeFOSE	24448-09-7
N-ethyl perfluorooctanesulfonamidoethanol	NEtFOSE	1691-99-2
Per- and Polyfluoroether carboxylic acids		
Hexafluoropropylene oxide dimer acid	HFPO-DA	13252-13-6
4,8-Dioxa-3*H*-perfluorononanoic acid	ADONA	919005-14-4
Perfluoro-3-methoxypropanoic acid	PFMPA	377-73-1
Perfluoro-4-methoxybutanoic acid	PFMBA	863090-89-5
Nonafluoro-3,6-dioxaheptanoic acid	NFDHA	151772-58-6

Target Analyte Name	Abbreviation	CAS Number
Ether sulfonic acids		
9-Chlorohexadecafluoro-3-oxanonane-1-sulfonic acid	9Cl-PF3ONS	756426-58-1
11-Chloroeicosafluoro-3-oxaundecane-1-sulfonic acid	11Cl-PF3OUdS	763051-92-9
Perfluoro(2-ethoxyethane)sulfonic acid	PFEESA	113507-82-7
Fluorotelomer carboxylic acids		
3-Perfluoropropyl propanoic acid	3:3FTCA	356-02-5
2H,*2H*,*3H*,*3H*-Perfluorooctanoic acid	5:3FTCA	914637-49-3
3-Perfluoroheptyl propanoic acid	7:3FTCA	812-70-4

Combined Sewer Overflow Outfalls

Outfall	Latitude	Longitude	Location	Receiving Water
002	41° 40’ 48” N	71° 11’ 41” W	Mount Hope Avenue	Mount Hope Bay
003	41° 41’ 06” N	71° 11’ 24” W	Charles Street	Mount Hope Bay
004	41° 41’ 11” N	71° 11’ 17” W	Birch Street	Mount Hope Bay
005	41° 41’ 25” N	71° 11’ 07” W	Riverview Street	Mount Hope Bay
006	41° 41’ 48” N	71° 10’ 42” W	Middle Street	Mount Hope Bay
007	41° 41’ 58” N	71° 10’ 22” W	William Street	Mount Hope Bay
008	41° 42’ 05” N	71° 10’ 14” W	Ferry Street	Mount Hope Bay
009	41° 42’ 14” N	71° 09’ 36” W	Central Street	Quequechan River
010	41° 42’ 43” N	71° 09’ 21” W	City Pier	Taunton River
011	41° 43’ 02” N	71° 09’ 31” W	President Avenue	Taunton River
013	41° 43’ 35” N	71° 08’ 56” W	Cove Street	Taunton River
014	41° 43’ 60” N	71° 08’ 26” W	Alton Street	Taunton River
015	41° 41’ 49” N	71° 08’ 59” W	Plymouth Ave. – North	Quequechan River
016	41° 41’ 47” N	71° 08’ 56” W	Lowell Street	Quequechan River
017	41° 41’ 19” N	71° 08’ 22” W	Quequechan Street	Quequechan River
018	41° 42’ 15” N	71° 09’ 37” W	Heritage Park	Quequechan River
019	41° 42’ 06” N	71° 09’ 46” W	Canal Street	Quequechan R./Crab Pond
020	41° 42’ 01” N	71° 09’ 15” W	Third Street	Quequechan River

ATTACHMENT G: LIST FOR POLLUTANT SCANS

	NPDES Permit Number	Facility Name	Outfall Number

EFFLUENT PARAMETERS FOR POTWS

Pollutant	Maximum Daily Discharge		Average Daily Discharge			Analytical Method[1]	ML or MDL (include units)
	Value	Units	Value	Units	Number of Samples		
Ammonia (as N)							☐ ML ☐ MDL
Chlorine (total residual, TRC)[2]							☐ ML ☐ MDL
Dissolved oxygen							☐ ML ☐ MDL
Nitrate/nitrite							☐ ML ☐ MDL
Kjeldahl nitrogen							☐ ML ☐ MDL
Oil and grease							☐ ML ☐ MDL
Phosphorus							☐ ML ☐ MDL
Total dissolved solids							☐ ML ☐ MDL

[1] Sampling shall be conducted according to sufficiently sensitive test procedures (i.e., methods) approved under 40 CFR 136 for the analysis of pollutants or pollutant parameters or required under 40 CFR Chapter I, Subchapter N or O. See 40 CFR 122.21(e)(3).

[2] Facilities that do not use chlorine for disinfection, do not use chlorine elsewhere in the treatment process, and have no reasonable potential to discharge chlorine in their effluent are not required to report data for chlorine.

	NPDES Permit Number	Facility Name	Outfall Number

EFFLUENT PARAMETERS FOR POTWS

Pollutant	Maximum Daily Discharge		Average Daily Discharge			Analytical Method[1]	ML or MDL (include units)
	Value	Units	Value	Units	Number of Samples		
Metals, Cyanide, and Total Phenols							
Hardness (as $CaCO_3$)							☐ ML ☐ MDL
Antimony, total recoverable							☐ ML ☐ MDL
Arsenic, total recoverable							☐ ML ☐ MDL
Beryllium, total recoverable							☐ ML ☐ MDL
Cadmium, total recoverable							☐ ML ☐ MDL
Chromium, total recoverable							☐ ML ☐ MDL
Copper, total recoverable							☐ ML ☐ MDL
Lead, total recoverable							☐ ML ☐ MDL
Mercury, total recoverable							☐ ML ☐ MDL
Nickel, total recoverable							☐ ML ☐ MDL
Selenium, total recoverable							☐ ML ☐ MDL
Silver, total recoverable							☐ ML ☐ MDL
Thallium, total recoverable							☐ ML ☐ MDL
Zinc, total recoverable							☐ ML ☐ MDL
Cyanide							☐ ML ☐ MDL
Total phenolic compounds							☐ ML ☐ MDL
Volatile Organic Compounds							
Acrolein							☐ ML ☐ MDL
Acrylonitrile							☐ ML ☐ MDL
Benzene							☐ ML ☐ MDL
Bromoform							☐ ML ☐ MDL

	NPDES Permit Number	Facility Name	Outfall Number

EFFLUENT PARAMETERS FOR POTWS

Pollutant	Maximum Daily Discharge		Average Daily Discharge			Analytical Method[1]	ML or MDL (include units)
	Value	Units	Value	Units	Number of Samples		
Carbon tetrachloride							☐ ML ☐ MDL
Chlorobenzene							☐ ML ☐ MDL
Chlorodibromomethane							☐ ML ☐ MDL
Chloroethane							☐ ML ☐ MDL
2-chloroethylvinyl ether							☐ ML ☐ MDL
Chloroform							☐ ML ☐ MDL
Dichlorobromomethane							☐ ML ☐ MDL
1,1-dichloroethane							☐ ML ☐ MDL
1,2-dichloroethane							☐ ML ☐ MDL
trans-1,2-dichloroethylene							☐ ML ☐ MDL
1,1-dichloroethylene							☐ ML ☐ MDL
1,2-dichloropropane							☐ ML ☐ MDL
1,3-dichloropropylene							☐ ML ☐ MDL
Ethylbenzene							☐ ML ☐ MDL
Methyl bromide							☐ ML ☐ MDL
Methyl chloride							☐ ML ☐ MDL
Methylene chloride							☐ ML ☐ MDL
1,1,2,2-tetrachloroethane							☐ ML ☐ MDL
Tetrachloroethylene							☐ ML ☐ MDL
Toluene							☐ ML ☐ MDL
1,1,1-trichloroethane							☐ ML ☐ MDL
1,1,2-trichloroethane							☐ ML ☐ MDL

	NPDES Permit Number	Facility Name	Outfall Number

EFFLUENT PARAMETERS FOR POTWS

Pollutant	Maximum Daily Discharge		Average Daily Discharge			Analytical Method[1]	ML or MDL (include units)
	Value	Units	Value	Units	Number of Samples		
Trichloroethylene							☐ ML ☐ MDL
Vinyl chloride							☐ ML ☐ MDL
Acid-Extractable Compounds							
p-chloro-m-cresol							☐ ML ☐ MDL
2-chlorophenol							☐ ML ☐ MDL
2,4-dichlorophenol							☐ ML ☐ MDL
2,4-dimethylphenol							☐ ML ☐ MDL
4,6-dinitro-o-cresol							☐ ML ☐ MDL
2,4-dinitrophenol							☐ ML ☐ MDL
2-nitrophenol							☐ ML ☐ MDL
4-nitrophenol							☐ ML ☐ MDL
Pentachlorophenol							☐ ML ☐ MDL
Phenol							☐ ML ☐ MDL
2,4,6-trichlorophenol							☐ ML ☐ MDL
Base-Neutral Compounds							
Acenaphthene							☐ ML ☐ MDL
Acenaphthylene							☐ ML ☐ MDL
Anthracene							☐ ML ☐ MDL
Benzidine							☐ ML ☐ MDL
Benzo(a)anthracene							☐ ML ☐ MDL
Benzo(a)pyrene							☐ ML ☐ MDL
3,4-benzofluoranthene							☐ ML ☐ MDL

	NPDES Permit Number	Facility Name	Outfall Number

EFFLUENT PARAMETERS FOR POTWS

Pollutant	Maximum Daily Discharge		Average Daily Discharge			Analytical Method[1]	ML or MDL (include units)
	Value	Units	Value	Units	Number of Samples		
Benzo(ghi)perylene							☐ ML ☐ MDL
Benzo(k)fluoranthene							☐ ML ☐ MDL
Bis (2-chloroethoxy) methane							☐ ML ☐ MDL
Bis (2-chloroethyl) ether							☐ ML ☐ MDL
Bis (2-chloroisopropyl) ether							☐ ML ☐ MDL
Bis (2-ethylhexyl) phthalate							☐ ML ☐ MDL
4-bromophenyl phenyl ether							☐ ML ☐ MDL
Butyl benzyl phthalate							☐ ML ☐ MDL
2-chloronaphthalene							☐ ML ☐ MDL
4-chlorophenyl phenyl ether							☐ ML ☐ MDL
Chrysene							☐ ML ☐ MDL
di-n-butyl phthalate							☐ ML ☐ MDL
di-n-octyl phthalate							☐ ML ☐ MDL
Dibenzo(a,h)anthracene							☐ ML ☐ MDL
1,2-dichlorobenzene							☐ ML ☐ MDL
1,3-dichlorobenzene							☐ ML ☐ MDL
1,4-dichlorobenzene							☐ ML ☐ MDL
3,3-dichlorobenzidine							☐ ML ☐ MDL
Diethyl phthalate							☐ ML ☐ MDL
Dimethyl phthalate							☐ ML ☐ MDL
2,4-dinitrotoluene							☐ ML ☐ MDL
2,6-dinitrotoluene							☐ ML ☐ MDL

	NPDES Permit Number	Facility Name	Outfall Number

EFFLUENT PARAMETERS FOR POTWS

Pollutant	Maximum Daily Discharge		Average Daily Discharge			Analytical Method[1]	ML or MDL (include units)
	Value	Units	Value	Units	Number of Samples		
1,2-diphenylhydrazine							☐ ML ☐ MDL
Fluoranthene							☐ ML ☐ MDL
Fluorene							☐ ML ☐ MDL
Hexachlorobenzene							☐ ML ☐ MDL
Hexachlorobutadiene							☐ ML ☐ MDL
Hexachlorocyclo-pentadiene							☐ ML ☐ MDL
Hexachloroethane							☐ ML ☐ MDL
Indeno(1,2,3-cd)pyrene							☐ ML ☐ MDL
Isophorone							☐ ML ☐ MDL
Naphthalene							☐ ML ☐ MDL
Nitrobenzene							☐ ML ☐ MDL
N-nitrosodi-n-propylamine							☐ ML ☐ MDL
N-nitrosodimethylamine							☐ ML ☐ MDL
N-nitrosodiphenylamine							☐ ML ☐ MDL
Phenanthrene							☐ ML ☐ MDL
Pyrene							☐ ML ☐ MDL
1,2,4-trichlorobenzene							☐ ML ☐ MDL

[1] Sampling shall be conducted according to sufficiently sensitive test procedures (i.e., methods) approved under 40 CFR 136 for the analysis of pollutants or pollutant parameters or required under 40 CFR Chapter I, Subchapter N or O. See 40 CFR 122.21(e)(3).

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
NEW ENGLAND - REGION 1
5 POST OFFICE SQUARE, SUITE 100
BOSTON, MASSACHUSETTS 02109-3912

STATEMENT OF BASIS

NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) REVISED DRAFT PERMIT TO DISCHARGE TO WATERS OF THE UNITED STATES PURSUANT TO THE CLEAN WATER ACT (CWA)

NPDES PERMIT NUMBER: MA0100382

PUBLIC NOTICE START AND END DATES: January 16, 2025 to February 18, 2025

NAME AND MAILING ADDRESS OF APPLICANT:

City of Fall River Sewer Commission
One Government Center
Fall River, MA 02722

The Massachusetts municipalities of Freetown and Westport and the Rhode Island municipality of Tiverton are Co-permittees for specific activities required by the permit. See Sections 5.4 and 5.5 of the 2024 Fact Sheet and Sections I.B., I.C., I.D. of the Revised Draft Permit. The responsible Town departments are:

Town of Freetown Water and Sewer Commission Freetown Town Hall 3 North Main Street P.O. Box 438 Assonet, MA 02702	Town of Westport Westport Town Hall 816 Main Road Westport, MA 02790	Tiverton Wastewater District 400 Fish Road Tiverton, RI 02878

NAME AND ADDRESS OF FACILITY WHERE DISCHARGE OCCURS:

Fall River Wastewater Treatment Plant
1979 Bay Street
Fall River, MA 02724 and 18 combined sewer overflow (CSO) outfalls

RECEIVING WATERS AND CLASSIFICATION:

Mount Hope Bay (MA61-06); Class SB - CSO [Outfall 001 and 7 CSOs]
Taunton River (MA62-04); Class SB - CSO [4 CSOs]
Quequechan River (MA61-05); Class B – Warm Water Fishery and CSO [7 CSOs]

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1.0 PROPOSED ACTION

On February 1, 2024, the Region 1 Office of the United States Environmental Protection Agency ("EPA" or the "Agency") published for public notice an NPDES permit (the "2024 Draft Permit") to the City of Fall River ("City" or "Permittee") for discharges from the Fall River Wastewater Treatment Plant to Mount Hope Bay via Outfall 001 as well as 18 combined sewer overflow (CSO) outfalls. Based partly on certain comments received on the 2024 Draft Permit, EPA has partially revised the 2024 Draft Permit with respect to certain requirements and EPA has prepared a revised draft permit ("2025 Revised Draft Permit") for public comment which proposes alternate provisions to those in the 2024 Draft Permit. The legal and technical basis for these changes is described in this Statement of Basis below.

EPA also notes that the initial public notice period included comments on many other portions of the 2024 Draft Permit. EPA has reviewed those comments and may make several changes to the Final Permit based on those comments beyond the changes presented in this 2025 Revised Draft Permit. However, EPA is not soliciting comments on any aspect of the draft permit other than the proposed changes from the 2024 Draft Permit to this 2025 Revised Draft Permit described below and highlighted in **red bold font** in the 2025 Revised Draft Permit. Any comments submitted during this public notice period pertaining to any other provisions of the draft permit beyond the scope of these proposed revisions will not be considered.

2.0 BASIS OF THE REVISED DRAFT PERMIT

Comments received from the City of Fall River during the initial public notice challenged the narrative provision that discharges "shall not cause or contribute to violations of federal or state water quality standards." EPA has removed this narrative provision and other similar narrative provisions from Part I.A.2-7 and Part I.H.2.b of the 2024 Draft Permit.

In the development of the 2025 Revised Draft Permit, the Region considered a variety of alternative permit conditions and monitoring requirements in lieu of these narrative requirements, as described in greater detail below. However, to ensure compliance with these applicable state narrative water quality standards, the State has indicated that it will include the narrative requirements in its draft water quality certification. See Part I.J of the 2025 Revised Draft Permit. Specifically, the State has notified EPA that it will propose the following

narrative water quality-based requirements as state certification conditions in accordance with § 401(a) of the CWA and 40 CFR § 124.53:

- The discharge shall be free from pollutants in concentrations or combinations that settle to form objectionable deposits; float as debris, scum or other matter to form nuisances; produce objectionable odor, color, taste or turbidity; or produce undesirable or nuisance species of aquatic life.
- The discharge shall be free from pollutants in concentrations or combinations that adversely affect the physical or chemical nature of the bottom, interfere with the propagation of fish or shellfish, or adversely affect populations of non-mobile or sessile benthic organisms.
- The discharge shall be free from floating, suspended and settleable solids in concentrations and combinations that would impair any use assigned to the receiving water, that would cause aesthetically objectionable conditions, or that would impair the benthic biota or degrade the chemical composition of the bottom.
- The discharge shall be free from color and turbidity in concentrations or combinations that are aesthetically objectionable or would impair any use assigned to the receiving water.
- The discharge shall be free from oil, grease and petrochemicals that produce a visible film on the surface of the receiving water, impart an oily taste to the edible portions of aquatic life, coat the banks or bottom of the water course, or are deleterious or become toxic to aquatic life.
- The discharge shall be free from taste and odor in such concentrations or combinations that are aesthetically objectionable, that would impair any use assigned to the receiving water, or that would cause tainting or undesirable flavors in the edible portions of aquatic life.
- The discharge shall be free from pollutants in concentrations or combinations that are toxic to humans, aquatic life or wildlife.

Based on the State's intent to include these requirements in the state certification, EPA does not find it necessary to include the alternative permit conditions and monitoring requirements in the 2025 Revised Draft Permit with respect to the WWTF outfall (001). However, EPA has proposed alternative permit conditions applicable to each CSO outfall.

With respect to the WWTF outfall (001), EPA will include the applicable alternative permit conditions and monitoring requirements in the Final Permit only if some or all of the proposed narrative conditions in the proposed state certification are not included in the final state certification. To account for this possibility, EPA has described these alternative permit conditions and monitoring requirements in detail in Section 2.2.1 below and is soliciting public comments on the inclusion of these in the Final Permit <u>only if</u> the state certification does not include the applicable narrative conditions permit and pursuant to any changes based on public comments.

With respect to the CSO outfalls, EPA is proposing alternative permit conditions and monitoring requirements deemed to be necessary to properly regulate CSO discharges in lieu of the challenged narrative provision that discharges "shall not cause or contribute to violations of federal or state water quality standards." The technical basis and rationale for each of these CSO-related provisions is described in Section 2.1.2 below.

2.1.1 Potential Alternative Permit Conditions (Outfall 001)

With respect to the WWTF outfall (001), the potential alternative permit conditions and monitoring requirements described below relate to (1) reasonable potential analyses, (2) WET testing, (3) annual chemical monitoring, (4) visual inspections of the receiving water, and (5) a benthic survey. Each of these are related to compliance with specific narrative state water quality standards. It should also be noted that if any of these alternative requirements and monitoring requirements were to be included in this permit reissuance, EPA may remove or reduce these in the future and/or implement an alternative permitting approach if EPA finds that these are no longer necessary to protect designated uses in accordance with state water quality standards.

To be clear, EPA will include the items below in the Final Permit only if the state certification does not include the applicable narrative conditions permit and pursuant to any changes based on public comments.

Reasonable Potential Analyses

Given that EPA guidance[1] directs that reasonable potential analyses should be based on critical conditions, EPA uses the pollutant concentrations based on all available information provided to EPA during the development of the permit. As discussed in more detail in the pollutant-specific sections above, this information includes data from the Permittee's most recent application, DMR data during the review period, and any other available information included in the administrative record.

If the permitting authority, in this case EPA, determines that the discharge of a pollutant will cause, has the reasonable potential to cause, or contribute to an excursion above WQSs, the permit must contain WQBELs for that pollutant. *See* 40 CFR § 122.44(d)(1)(i).

If the permitting authority determines that the discharge of a pollutant will not cause, have the reasonable potential to cause, or contribute to an excursion above WQSs, the permit does not need to contain WQBELs for that pollutant. However, the permitting authority must ensure that the discharge of that pollutant does not increase during the permit term to the point that would violate water quality standards. Therefore, Part I.B.1 (Unauthorized Discharges) of the permit may include the following provision to ensure that EPA's reasonable potential analyses

[1] See 2010 NPDES Permit Writer's Manual, chapter 6 available at: https://www.epa.gov/sites/default/files/2015-09/documents/pwm_chapt_06.pdf

(for all pollutants) remain protective throughout the life of the permit, and which would also clearly articulate the scope of the protections afforded to the Permittee pursuant to CWA section 402(k):

> "For any pollutant without an effluent limitation in this permit, any pollutant loading greater than the proposed discharge (the "proposed discharge" is based on the chemical-specific data and the facility's design flow as described in the permit application, or any other information provided to EPA during the permitting process) is not authorized by this permit."

EPA notes that such increases may be allowable, but the Permittee must first submit a request to EPA to authorize such an increase. This request will allow EPA to conduct an updated reasonable potential analysis to reassess whether a WQBEL is needed for the newly proposed discharge. Permit modification or reissuance may be required before the proposed discharge would be authorized.

Toxicity

Under CWA §§ 301, 303 and 402, EPA and the States may establish toxicity-based limitations to implement the narrative water quality criteria calling for "no toxics in toxic amounts". *See also* 40 CFR § 122.44(d)(1). The Massachusetts WQSs at 314 CMR 4.05(5)(e) state, "All surface waters shall be free from pollutants in concentrations or combinations that are toxic to humans, aquatic life or wildlife." To ensure the receiving water is free from pollutants in concentrations or combinations that are toxic to humans, aquatic life or wildlife, throughout the permit term, EPA may incorporate additional Whole Effluent Toxicity (WET) requirements described below.

Under the following circumstances, the Permittee shall conduct at least two accelerated re-tests at 14-day intervals, which must be started within 14 days and 28 days of receiving the following results:

- If any WET test results are in violation of any WET limit and the test acceptability criteria were met (only re-test for the species that failed); or
- If the Permittee identifies or is provided notice of a sudden and significant death of large numbers of fish and/or shellfish in the vicinity of the discharge (test for all species identified in permit).

If the receiving water was used as the dilution water and is suspected to be toxic (*e.g.*, based on results from the initial test), the Permittee would be required to conduct the accelerated WET tests using laboratory water as the dilution water with a similar pH and hardness as the receiving water. If the WET tests using laboratory water do not violate any WET limits, the Permittee would return to a normal monitoring frequency but may request continued use laboratory water as the dilution water based on these results. If either accelerated WET test

violates any WET limits (and the test acceptability criteria were met), the discharge would be considered to have persistent toxicity and the Permittee would be required to immediately initiate a Toxicity Identification Evaluation and Toxicity Reduction Evaluation (TIE/TRE) as described below to resolve any toxic impacts on the receiving water.

The specific proposed TIW/TRE requirements are presented below and were developed based on guidance available in EPA's *2024 NPDES WET Permit Writers' Manual*[2]. EPA notes that the results of the TIE/TRE might also lead to additional, future NPDES permit controls, such as additional WET permit limits, chemical-specific permit limits, or a compliance requirement to reduce or eliminate toxicity.

(1) If the WET re-test described above results in a violation of the WET limits, the Permittee must immediately initiate a TIE/TRE designed to identify and reduce toxicity in the discharge. Notice of TIE/TRE study implementation is to be submitted to EPA (via email: R1NPDESReporting@epa.gov) and the State within 10 days of receiving notification of WET re-test failure.

(2) A TIE/TRE schedule and action plan must be submitted to EPA and the State as an electronic attachment to the DMR within 60 days of receipt of WET re-test failure.

The TIE/TRE schedule (from the initiation date to the termination date) should be as short as possible, and no longer than 24 months as follows: The "TIE/TRE initiation date" is the date of the receipt of results for the toxicity test that confirms persistent toxicity and the "TIE/TRE termination date" is the date corrective actions to resolve toxicity are identified and a schedule for completing these corrective actions is proposed.

The objective of the action plan is to identify the source(s) of toxicity by analyzing toxicity testing samples for any toxicant identified as being a potential source of toxicity and ascertaining whether the same level of toxicity occurs when any suspected toxicant level varies. This information might lead to finding one or more toxicants or confirming or eliminating suspected toxicants and possibly their source(s).

(3) Quarterly "TIE/TRE Progress Reports" shall be submitted to EPA and the State as an electronic attachment to the DMR at the end of each quarter after the TIE/TRE initiation date. The progress report must list all activities and findings related to resolving toxicity, including all WET and chemical test data. The data summaries of the TIE/TRE must also be provided in a tabulated format with explanations of the procedures used and the recorded findings from the study.

[2] Available at: https://www.epa.gov/system/files/documents/2024-06/npdes-wet-permit-writers-manual.pdf

(4) A "Final TIE/TRE Report" shall be submitted to EPA and the State within 45 days of the TIE/TRE termination date (as an electronic attachment to the DMR) and should summarize the TIE/TRE activities and findings, propose the corrective action(s) to be taken, and propose a schedule to complete any identified corrective action(s).

(5) After submission of the "Final TIE/TRE Report," the Permittee shall continue to submit quarterly "Toxicity Reduction Progress Reports" (as an electronic attachment to the DMR) documenting progress on the corrective actions being taken to reduce toxicity in accordance with the proposed schedule.

(6) Upon completion of all corrective actions identified in the "Final TIE/TRE Report," the Permittee shall submit a "Toxicity Reduction Completion Report" (as an electronic attachment to the DMR) summarizing the corrective actions taken based on the TIE/TRE and shall include all information necessary to demonstrate that the discharge is no longer toxic and consistently complies with all WET limits.

Annual Chemical Monitoring

Massachusetts water quality standards at 314 CMR 4.05(5)(e) states, "All surface waters shall be free from pollutants in concentrations or combinations that are toxic to humans, aquatic life or wildlife."

Given that there are other sources of toxic effects (including to human health) that may not be captured by WET testing, EPA would include additional chemical monitoring in the permit. To ensure that the Permittee and EPA are aware of any changes in the chemical characteristics of the discharge that might merit a review of the water quality-based effluent limits, as authorized by Section 402(a)(2) of the CWA and 40 CFR § 122.48, the permit would require additional monitoring requirements for a broad range of contaminants. Specifically, the permit would include requirements for annual monitoring of both the effluent and the receiving water immediately upstream of the discharge (taken on the same day during the third calendar quarter to capture relatively low flow conditions) for all the pollutants in Attachment G of the 2025 Draft Permit (which is based on the current NPDES Application Form 2A Tables B and C). All effluent and ambient results would be reported in NetDMR for the quarterly DMR report due by October 15 of each year.

These data would provide assurance that the pollutant loading from the WWTF outfall characterized in the most recent permit application, and the ambient conditions upon which the analyses in this permit reissuance were based, have not changed to a degree that would merit new or more stringent water quality-based effluent limits (WQBELs) during the permit term based on numeric or narrative WQS effective at that time.

In addition, the range of pollutants in this monitoring requirement includes many common toxic pollutants. This monitoring would ensure that the sublethal effects of pollutants that are present in the effluent can be considered by the Permittee and by EPA in future permitting decisions or, as necessary to support a TIE/TRE.

Visual Inspection of the Receiving Water

Massachusetts Surface Water Quality Standards include several narrative requirements related to aesthetics, solids and oil & grease, as follows:

> (314 CMR 4.05(5)(a)) **Aesthetics**. All surface waters shall be free from pollutants in concentrations or combinations that settle to form objectionable deposits; float as debris, scum or other matter to form nuisances; produce objectionable odor, color, taste or turbidity; or produce undesirable or nuisance species of aquatic life.
>
> (314 CMR 4.05(3)(a)5.; (3)(b)5.; (3)(c)5.; (4)(a)5.; (4)(b)5.; and (4)(c)5.) **Solids**. These waters shall be free from floating, suspended and settleable solids in concentrations or combinations that would impair any use assigned to this class, that would cause aesthetically objectionable conditions, or that would impair the benthic biota or degrade the chemical composition of the bottom.
>
> (314 CMR 4.05(3)(b)7. and (4)(b)7.) **Oil and Grease**. These waters shall be free from oil, grease and petrochemicals that produce a visible film on the surface of the water, impart an oily taste to the water or an oily or other undesirable taste to the edible portions of aquatic life, coat the banks or bottom of the water course, or are deleterious or become toxic to aquatic life.

To ensure compliance with these narrative water quality standards, Table A.1 of the permit would include a reporting requirement for "Aesthetics," and a footnote which more specifically requires the following monitoring requirements:

> Once per month, the Permittee shall conduct a visual inspection of the receiving water in the vicinity of the outfall and report any changes that may be caused by the discharge as follows:
>
> 1) any observable change in odor,
> 2) any visible change in color,
> 3) any visible change in turbidity,
> 4) the presence or absence of any visible floating materials, scum or foam,
> 5) the presence or absence of any visible settleable solids, or
> 6) the presence or absence of any visible film or sheen on the surface of the water or coating the banks of the water course.

The Permittee shall report to EPA and MassDEP any complaints it receives from the public regarding taste and/or odor and document what remedial actions, if any, it took to address such complaints.

The results do not need to be submitted each month. Rather, a summary of the 12 monthly visual inspections as well as any complaints received from the public regarding the taste of the receiving water shall be submitted as an electronic attachment to the December DMR, which is due each January 15th for the previous calendar year.

If an oily sheen is observed on the surface of the water in the vicinity of the outfall during the monthly visual inspection, the Permittee shall follow the procedures described above related to accelerated WET testing and potentially (if the accelerated tests demonstrate toxicity) conduct a TIE/TRE.

The Massachusetts "aesthetics" narrative water quality standard also seeks to protect against any discharge that, "produce[s] undesirable or nuisance species of aquatic life." Because the production of undesirable or nuisance species of aquatic life is most commonly caused by the discharge of excess nutrients, this portion of the standard is addressed through compliance with the requirements described in the nitrogen section of the 2024 Fact Sheet and the corresponding nitrogen limit in the permit.

The "solids" narrative water quality standard also requires that waters shall be "free from floating, suspended and settleable solids…that would impair the benthic biota or degrade the chemical composition of the bottom." A Benthic Survey requirement, as discussed below, would address this portion of the standard particularly with respect to settleable solids. In addition, total suspended solids (TSS) requirements in the permit are proposed based on secondary treatment standards as described in the TSS section of the 2024 Fact Sheet.

The "oil & grease" narrative water quality standard also prohibits the receiving water from being deleterious or toxic to aquatic life. This portion of the standard is addressed in the Whole Effluent Toxicity section of the 2024 Fact Sheet.

Benthic Survey

Massachusetts Surface Water Quality Standards address bottom pollutants at 314 CMR 4.05(5)(b), which requires that "[a]ll surface waters shall be free from pollutants in concentrations or combinations or from alterations that adversely affect the physical or chemical nature of the bottom, interfere with the propagation of fish or shellfish, or adversely affect populations of non-mobile or sessile benthic organisms."

To ensure compliance with these standards, the permit would require that the Permittee conduct a benthic survey to assess impacts from the discharge to aquatic life in the benthic environment. The permit would include a requirement of one such survey this permit term during the third calendar quarter (*i.e.*, July through September) that begins at least 12 months

from the effective date of the permit. The third calendar quarter represents the season of relatively low flow when the discharge has less dilution and is, therefore, more likely to impact the benthic population. The initial 12 months of the permit term allows the Permittee sufficient time to plan for this survey after permit issuance while ensuring results are available relatively soon in case further action is needed to protect the benthic population. The results of the benthic survey will assist EPA in the development of any future permit conditions needed to ensure compliance with 314 CMR 4.05(5)(b).

The specific proposed requirements would include:

> Benthic grab samples shall be taken at three locations sited along each of two transects (one immediately upstream/upgradient of the discharge at a location considered to be unimpacted by the discharge, and one downstream/downgradient of the discharge immediately outside of the estimated zone of initial dilution). Along each transect, duplicate samples shall be taken in the thalweg along with sites near each shoreline, for a total of six samples along each transect and 12 samples total. Organisms shall be sorted and identified to the lowest possible taxonomic level. Counts shall be standardized to densities per square meter of bottom. To characterize the bottom, grain size samples shall be collected at each grab site.
>
> Taxonomy must be performed by a professional freshwater macroinvertebrate taxonomist who, at a minimum, holds and maintains for the duration of the contract a certification from the Society of Freshwater Science for eastern genera in group 1 (Crustacea and Arthropods other than EPT and Chironomidae), group 2 (Ephemeroptera, Plecoptera, and Trichoptera nymphs and larvae only) and group 3 (Chironomidae larvae only).
>
> A report summarizing the results and comparing the upstream and downstream benthic populations shall be submitted by the following January 15 as an electronic attachment to the DMR.

2.1.2 CSO-Related Alternative Permit Conditions

With respect to the CSO outfalls, EPA is proposing alternative permit conditions and monitoring requirements deemed to be necessary to properly regulate CSO discharges in lieu of the challenged narrative provision that discharges "shall not cause or contribute to violations of federal or state water quality standards." Unlike the narrative provisions addressed above regarding the POTW outfall (*i.e.*, those removed from Part I.A.3-7 and similar provisions included in Part I.J as state certification conditions), EPA understands that Massachusetts does not intend to include this narrative provision in its 401 certification. Without this narrative provision, the permit would lack any controlling effluent requirements for (1) aesthetics, (2) bacteria, and (3) toxicity of the CSO discharges. Therefore, EPA is including permit conditions related to (1) aesthetics, (2) bacteria, and (3) toxicity for the CSO discharges, as discussed in more detail below.

Aesthetics

To ensure that the CSO outfalls also comply with the Massachusetts narrative water quality standards presented in Section 2.1.1 above (under the heading *Visual Inspection of the Receiving Water*), the 2025 Revised Draft Permit includes two requirements below that apply to each CSO outfall.

1. The discharge shall not cause a change in color or odor or result in visible floating materials, grease, oil, scum, or foam in the receiving water in the vicinity of the outfall.
2. The discharge shall be free from oil, grease, or petrochemicals that produce a visible film on the surface of the receiving water in the vicinity of the discharge or coat the banks of the water course in the vicinity of the outfall.

Compliance with these requirements can be easily ascertained by direct observation of each outfall during or immediately after a discharge event.

Bacteria

For CSO outfalls to Class SB waters (*i.e.*, Mount Hope Bay and Taunton River), the current applicable MA SWQS at 314 CMR 4.05(4)(b)4.a states "[w]aters designated for shellfishing shall not exceed a fecal coliform median or geometric mean MPN of 88 organisms per 100 ml, nor shall more than 10% of the samples exceed an MPN of 260 per 100 ml…" To ensure that the CSO outfalls discharging to SB waters do not violate this standard, the 2025 Revised Draft Permit contains a maximum daily *fecal coliform* limit of 260 organisms per 100 ml for each CSO outfall. Given that CSO discharges are intermittent, a monthly average limit is not applied. The monitoring frequency shall be once per year during the first two (2) hours of the start of the discharge, and every hour thereafter for a duration of four (4) hours.

Additionally, each CSO outfall to Class SB waters includes a maximum daily limit for *Enterococci* of 104 cfu/100 ml consistent with the MA SWQS at 4.05(4)(b)4.b and the *Final Pathogen TMDL for the Narragansett/Mt. Hope Bay Watershed* (July 2010)[3] for the protection of recreational uses in Class SB waters. The monitoring frequency shall be once per year during the first two (2) hours of the start of the discharge, and every hour thereafter for a duration of four (4) hours.

For CSO outfalls to Class B waters (*i.e.*, Quequechan River), the 2025 Revised Draft Permit includes a maximum daily limit of 410 colonies/100 ml consistent with MA SWQS at 314 CMR 4.05(5)(f)1 for the protection of recreational uses in Class B waters. The monitoring frequency shall be once per year during the first two (2) hours of the start of the discharge, and every hour thereafter for a duration of four (4) hours.

[3] See Table ES-2 of the TMDL at: https://attains.epa.gov/attains-public/api/documents/actions/MA_DEP/38904/107197.

Additionally, EPA notes that the two CSO Treatment Facilities (Outfalls 011 and 013) have bacteria and total residual chlorine (TRC) limits described in Part I.H.6 of the permit. Pursuant to the 2021 Administrative Order on Consent, the City currently is required to follow a Monitoring Protocol which includes sampling for TRC three times per storm and sample for fecal coliform bacteria four times per year at the two CSO Treatment Facilities. To ensure consistent compliance throughout the year with the bacteria and TRC limits established in this permit, the monitoring frequency has been increased from 2/year to 1/month. EPA finds this increased frequency to be necessary to fully characterize the discharge due to potential seasonal variability associated with CSO discharges and to verify the treatment capacity of these facilities to handle variable seasonal flows and loads.

Toxicity

EPA notes that CSO discharges not only have the potential to violate water quality standards related to bacteria but also contain a wide variety of toxic pollutants. To characterize the CSO outfalls with respect to toxic pollutants, the 2025 Revised Draft Permit includes a requirement that CSO outfalls 004, 008, 010 and 014 conduct annual sampling for the pollutants listed in Attachment G (List for Pollutant Scans) of the 2025 Revised Draft Permit. These four CSO outfalls were chosen because they represent approximately 95% of the total CSO volume (based on Table 8 of the February 2024 Fact Sheet). Therefore, EPA considers that characterizing these four outfalls is sufficient to understand the pollutants in all of the CSO discharges from the City. EPA notes that these data may be used in a future permitting action to develop and establish additional water quality-based effluent limits for other toxic pollutants, as necessary to ensure that the permit is protective of water quality standards.

3.0 STATE CERTIFICATION

EPA may not issue a permit unless the State Water Pollution Control Agency with jurisdiction over the receiving water(s) either certifies that the effluent limitations contained in the 2025 Revised Draft Permit are stringent enough to assure that the discharge will not cause the receiving water to violate the State WQSs or it is deemed that the state has waived its right to certify. Regulations governing state certification are set forth in 40 CFR §§ 124.53 and 124.55. EPA has requested permit certification by the State pursuant to 40 CFR § 124.53 and expects that the 2025 Revised Draft Permit will be certified.

If the State believes that any conditions more stringent than those contained in the 2025 Revised Draft Permit are necessary to meet the requirements of either the CWA §§ 208(e), 301, 302, 303, 306 and 307, and with appropriate requirements of State law, the State should include such conditions in the certification. The only exception to this is that the sludge conditions/requirements implementing Section 405(d) of the CWA are not subject to the Section 401 State Certification requirements. Reviews and appeals of limitations and conditions attributable to State Certification shall be made through the applicable procedures of the State and may not be made through the applicable procedures of 40 CFR § 124.

In addition, the State may provide a statement of the extent to which any condition of the 2025 Revised Draft Permit can be made less stringent without violating the requirements of State law, including water quality standards.

It should be noted that under CWA § 401, EPA's duty to defer to considerations of state law is intended to prevent EPA from relaxing any requirements, limitations or conditions imposed by state law. Therefore, "[a] State may not condition or deny a certification on the grounds that State law allows a less stringent permit condition." *See* 40 CFR § 124.55(b). EPA regulations pertaining to permit limits based upon water quality standards and state requirements are contained in 40 CFR § 122.4(d) and 40 CFR § 122.44(d).

See Section 2.0 of this Statement of Basis above for a detailed discussion of the expected state certification conditions (presented in Part I.J of the 2025 Revised Draft Permit) and the potential impact to the permit. Note that the draft state certification will also be made available for public comment[4] by the State separately from this Draft Permit as part of the permit reissuance process. EPA does not have authority to make changes to the state certification conditions. Any comments regarding the draft state certification conditions should be made directly to MassDEP as part of that separate public notice.

4.0 PUBLIC COMMENTS, HEARING REQUESTS AND PERMIT APPEALS

All persons, including applicants, who believe any condition of the 2025 Revised Draft Permit is inappropriate must raise all issues and submit all available arguments and all supporting material for their arguments in full by the close of the public comment period, to the permit writer, Michael Cobb, at the following email address: Cobb.Michael@epa.gov.

Prior to the close of the public comment period, any person may submit a written request to EPA for a public hearing to consider the 2025 Revised Draft Permit. Such requests shall state the nature of the issues proposed to be raised in the hearing. A public hearing may be held if the criteria stated in 40 CFR § 124.12 are satisfied. In reaching a final decision on the 2025 Revised Draft Permit, EPA will respond to all significant comments in a Response to Comments document attached to the Final Permit and make these responses available to the public on EPA's website.

Following the close of the comment period, and after any public hearings, if such hearings are held, EPA will issue a Final Permit decision, forward a copy of the final decision to the applicant, and provide a copy or notice of availability of the final decision to each person who submitted written comments or requested notice. Within 30 days after EPA serves notice of the issuance

[4] Once the public notice period for the MassDEP's draft 401 certification begins, it will be posted here: https://www.mass.gov/info-details/massdep-permits-approvals-for-comment. Following MassDEP's public notice period, the draft certification will be moved to here: https://www.mass.gov/info-details/massachusetts-draft-individual-surface-water-discharge-permits-and-associated-documents.

of the Final Permit decision, an appeal of the federal NPDES permit may be commenced by filing a petition for review of the permit with the Clerk of EPA's Environmental Appeals Board in accordance with the procedures at 40 CFR § 124.19.

If for any reason, comments on the 2025 Revised Draft Permit and/or a request for a public hearing cannot be emailed to the permit writer specified above, please contact them at telephone number: (617) 918-1369.

January 2025
Date

Ken Moraff, Director
Water Division
U.S. Environmental Protection Agency

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY – REGION 1 (EPA)
WATER DIVISION
5 POST OFFICE SQUARE
BOSTON, MASSACHUSETTS 02109

EPA PUBLIC NOTICE OF A REVISED DRAFT NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) PERMIT TO DISCHARGE INTO WATERS OF THE UNITED STATES UNDER SECTION 402 OF THE CLEAN WATER ACT (CWA), AS AMENDED.

PUBLIC NOTICE PERIOD: **January 16, 2025 to February 18, 2025**

PERMIT NUMBER: MA0100382

NAME AND MAILING ADDRESS OF APPLICANT:

City of Fall River Sewer Commission
One Government Center
Fall River, MA 02722

NAME AND ADDRESS OF THE FACILITY WHERE DISCHARGE OCCURS:

Fall River Wastewater Treatment Plant (WWTP)
1979 Bay Street
Fall River, MA 02724 and 18 combined sewer overflow (CSO) outfalls

RECEIVING WATER AND CLASSIFICATION:

Mount Hope Bay (MA61-06); Class SB - CSO [Outfall 001 and 7 CSOs]
Taunton River (MA62-04); Class SB - CSO [4 CSOs]
Quequechan River (MA61-05); Class B – Warm Water Fishery and CSO [7 CSOs]

PREPARATION OF THE REVISED DRAFT PERMIT:

EPA is issuing for public notice and comment the Revised Draft NPDES Permit for the Fall River WWTP, which discharges treated domestic and industrial wastewater. Sludge from this facility is transported to Cranston, RI for incineration. The effluent limits and permit conditions have been drafted pursuant to, and assure compliance with, the CWA, including EPA-approved State Surface Water Quality Standards at 314 CMR 4.00. MassDEP cooperated with EPA in the development of the Revised Draft NPDES Permit. MassDEP retains independent authority under State law to publish for public notice their CWA § 401 certification and a separate state Surface Water Discharge Permit for the discharge, not the subject of this notice, under the Massachusetts Clean Waters Act, M.G.L. c. 21, §§ 26-53.

INFORMATION ABOUT THE REVISED DRAFT PERMIT:

The Revised Draft Permit and explanatory Statement of Basis may be obtained at no cost at https://www.epa.gov/npdes-permits/massachusetts-draft-individual-npdes-permits or by contacting:

Michael Cobb
Telephone: (617) 918-1369
Email: Cobb.Michael@epa.gov

Any electronically available documents that are part of the administrative record can be requested from the EPA contact above.

PUBLIC COMMENT AND REQUESTS FOR PUBLIC HEARINGS:

All persons, including applicants, who believe any revised condition of this Revised Draft Permit is inappropriate must raise all reasonably ascertainable issues and submit all reasonably available arguments supporting their position by **February 18, 2025,** which is the close of the public comment period. Comments should be submitted to the EPA contact at the email listed above. If you prefer to submit comments by mail, please call or email the EPA contact above to make arrangements for that. Upon the close of the public comment period, EPA will make all comments available to MassDEP. All commenters who want MassDEP to consider their comments in the state decision-making processes (*i.e.*, the separate state permit and the CWA § 401 certification) must submit such comments to MassDEP during the state comment period for the state Draft Permit and CWA § 401 certification. For information on submitting such comments to MassDEP, please follow the instructions found in the state public notice at: https://www.mass.gov/service-details/massdep-public-hearings-comment-opportunities.

Any person, prior to the close of the EPA public comment period, may submit a request in writing to EPA for a public hearing on the Revised Draft Permit under 40 CFR § 124.10. Such requests shall state the nature of the issues proposed to be raised in the hearing. A public hearing may be held if the Regional Administrator finds that response to this notice indicates significant public interest.

In reaching a final decision on this Revised Draft Permit, the Regional Administrator will respond to all significant comments and make the responses available to the public.

FINAL PERMIT DECISION:

Following the close of the comment period, and after a public hearing, if such hearing is held, the Regional Administrator will issue a final permit decision and notify the applicant and each person who has submitted written comments or requested notice.

KEN MORAFF, DIRECTOR
WATER DIVISION
U.S. EPA – REGION 1