

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4 ATLANTA FEDERAL CENTER 61 FORSYTH STREET ATLANTA, GEORGIA 30303-8960

FEB 1 6 2016

The Honorable Governor Bill Haslam Governor of Tennessee Tennessee State Capitol Nashville, Tennessee 37243-0001

## Dear Governor Haslam:

Thank you for your updated recommendations, submitted on behalf of you by Robert J. Martineau, Commissioner of the Tennessee Department of Environment and Conservation (TDEC), dated September 16, 2015, on air quality designations for the State of Tennessee for the 2010 revision to the primary National Ambient Air Quality Standard (NAAQS) for sulfur dioxide (SO<sub>2</sub>). Reducing levels of SO<sub>2</sub> pollution is an important part of the U.S. Environmental Protection Agency's commitment to a clean, healthy environment. Exposure to SO<sub>2</sub> can cause a range of adverse health effects, including narrowing of the airways which can cause difficulty breathing and increased asthma symptoms. This letter is to notify you of the EPA's preliminary intentions regarding your recommended designations.

On June 3, 2010, the EPA strengthened the health-based or "primary" standard for SO<sub>2</sub> by establishing a standard for 1-hour average SO<sub>2</sub> concentrations at a level of 75 parts per billion. Within 1 year after a new or revised standard is established, the Clean Air Act requires the Governor of each state to submit to the EPA a list of all areas in the state, with recommendations for whether each area meets the standard. Through an interactive process, the EPA considers the recommendations and then promulgates designations for all areas across the country. On July 25, 2013, the EPA designated 29 areas in 16 states as nonattainment, but did not at that time designate other areas. Pursuant to a March 2, 2015, court-ordered schedule, the EPA must complete the remaining SO<sub>2</sub> designations by three specific deadlines: July 2, 2016, December 31, 2017, and December 31, 2020.

This current round of designations, to be completed by July 2, 2016, addresses two groups of areas: (1) areas that have newly monitored violations of the 2010 SO<sub>2</sub> NAAQS based on the most recent three calendar years of certified monitored ambient air quality data, and (2) areas that contain any stationary source that had not been announced as of March 2, 2015, for retirement and that according to the EPA's Air Markets Database emitted in 2012 either: (i) more than 16,000 tons of SO<sub>2</sub> or (ii) more than 2,600 tons of SO<sub>2</sub> with an annual average emission rate of at least 0.45 pounds of SO<sub>2</sub>/mmBTU.

<sup>&</sup>lt;sup>1</sup> Sierra Club v. McCarthy, No. 3-13-cv-3953 (SI) (N.D. Cal. Mar. 2, 2015).

Because the EPA has insufficient information to determine whether the following areas are meeting or not meeting the SO<sub>2</sub> NAAQS, the EPA intends to designate these areas as unclassifiable:

Intended Unclassifiable Area Sumner County, TN\* Intended Unclassifiable Counties Sumner County, TN

The asterisk (\*) indicates the designation and boundary for this intended unclassifiable area represents a modification to the designation and boundary that you have recommended.

We understand that the State is working with the affected source to put in place federally-enforceable emissions limits that might be creditable towards an unclassifiable/attainment designation, assuming that no outstanding technical modeling issues remain, and all other conditions in the impacted areas as identified in the enclosed technical support document are resolved. It will be necessary for these federally-enforceable emissions limits to be in place early enough to be considered for the EPA's final designation which is court-ordered to happen no later than July 2, 2016.

The enclosed Technical Support Document provides a detailed analysis that supports our intended designation decisions, and considers information that Tennessee provided as of October 30, 2015. As late as January 2016, the EPA has received additional information from Tennessee in support of the State's boundary and designation recommendation. We will consider this information prior to completing final designations. If your State has additional information that the EPA should consider prior to finalizing these designations, please submit it to us by April 19, 2016. We also will be publishing a notice in the *Federal Register* announcing a 30-day period for the public to provide input on the EPA's intended designation decisions. We will promulgate the designation for this area by July 2, 2016. We will designate all other previously undesignated areas in the State on a schedule consistent with the prescribed timing of the court order, i.e., by December 31, 2017, or December 31, 2020.

We look forward to a continued dialogue with you and your staff as we work together to complete the area designations and implement the 2010 primary SO<sub>2</sub> standard. For additional information regarding designations under the SO<sub>2</sub> standard, please visit our website at *www.epa.gov/so2designations*. Should you have any questions, please do not hesitate to call me, or have your staff contact Beverly H. Banister, Director, Air, Pesticides and Toxics Management Division at (404) 562-9070 or banister.beverly@epa.gov.

Sincerely.

Heather McTeer Toney Regional Administrator

Enclosure

cc: Robert J. Martineau, Jr. Commissioner, TDEC

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Janet G. McCabe, Acting Assistant Administrator for Air and Radiation Stephen D. Page, Director, Office of Air Quality Planning and Standards